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on

National Policy and Action Plan On Human Rights

OFFICE OF THE ATTORNEY GENERAL AND DEPARTMENT OF JUSTICE

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LIST OF ABBREVIATIONS

ACHPR	African Charter on Human and Peoples Rights
ACRWC	African Charter on the Rights and Welfare of the Child
AfrCHPR	African Charter on Human and Peoples' Rights
APRM	African Peer Review Mechanism
ASAL	Arid and Semi-Arid Lands
AU	African Union
CAT	Convention against Torture and other Cruel, Inhuman and
	Degrading Treatment and Punishment
CEDAW	Convention on the Elimination of All forms of Discrimination against
	Women
CIPEV	Commission on the Post-Election Violence
CRC	Convention on the Rights of the Child
CSO	Civil Society Organizations
ERSWEC	Economic Recovery Strategy for Wealth and Employment Creation
FGM	Female Genital Mutilation
GER	Gross Enrolment Rate
GJLOS	Governance, Justice Law and Order Sector Reform Programme
HIV-AIDS	Human Immunodeficiency Virus/Acquired Immunodeficiency
	Syndrome
HRBA	Human Rights Based Approach
ICC	International Criminal Court
ICCPR	International Covenant on Civil and Political Rights
ICESR	International Covenant on Economic, Social, & Cultural Rights
ICPDR	International Convention on the Rights of Persons with Disabilities
IDPs	Internally Displaced Persons
IIEC	Interim Independent Elections Commission
IPPG	Inter-Parties Parliamentary Group
JSC	Judicial Service Commission
KACC	Kenya Anti-Corruption Commission
KENSUP	Kenya Slum Upgrading Programme
KLRC	Kenya Law Reform Commission
KNCHR	Kenyan National Commission on Human Rights
KANU	Kenya Africa National Union
MDGs	Millennium Development Goals
MOJNCCA	Ministry of Justice, National Cohesion & Constitutional Affairs
NAPHR	National Action Plan on Human Rights
NG&EC	National Gender and Equality Commission
NDP	National Development Plan
NGOs	Non-Governmental Organizations
NHRP	National Human Rights Policy
OAU	Organization of African Unity
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OVP	Office of the Vice President
PCSC	Public Complaints Standing Committee
PWD	People with Disabilities
SCHR	Standing Committee on Human Rights
STI	Science, Technology and Innovation
TJRC	Truth, Justice and Reconciliation Commission
ТВ	Tuberculosis
UNAIDS	United Nations Joint Programme on HIV-AIDS
UNEP	United Nations Environmental Programme
UNICEF	United Nations Children's Fund
UNOCHA	United Nation Office of Coordination of Humanitarian Affairs
UPE	Universal Primary Education
MDAs	Ministries, Departments and Agencies
WHO	World Health Organization

#### FOREWORD

The formulation of the National Policy and Action Plan on Human Rights marks an important milestone in the national strive towards the fulfilment, respect, observance, promotion and protection of human rights. The National Policy and Action Plan gives effect to Chapter Four of the Constitution, which is the legal and constitutional framework on human rights in Kenya. The successful implementation and operationalization of Chapter Four requires the development and adoption of an overarching coherent policy framework that sets human rights goals and priorities within achievable time frames and provides guidance to all actors regarding the specific tasks that need to be accomplished to ensure that human rights principles are integrated and mainstreamed in all aspect of the Government's developmental agenda.

The Government adopted a highly participatory and consultative approach in the development of the policy conscious that the success and credibility of the national undertaking largely depends on the broad support it receives from all sectors of society and in the various regions. In August 2005 a multi –stakeholder National Steering Committee was established to provide leadership to the development of the process. The Committee members were drawn from various Government Ministries, civil society organizations, trade unions and the private sector.

Multi-sector thematic working groups were constituted to bring in specialist expertise to the process. In October 2006, a National Stakeholder Conference was successfully held to officially launch the process and to develop consensus on the process to be adopted in the formulation of the policy. Regional hearings organized countrywide provided an important platform for the effective participation of *wananchi* at the grass root level to elicit their views on what should be in the policy. Identified issues, recommendations from the regional hearings and expert advice have provided the reservoir from which the Sessional Paper on the National Policy and Action Plan on Human Rights was drawn.

All human rights form the basis of this policy, which guides their observance, respect, protection, promotion and fulfilment. However, while the human rights based approach imposes an obligation on the state towards the fulfilment of human rights, it does not make the unreasonable demand that all of them must be realised immediately. In recognition of resource constraints, it allows for progressive realization and the setting of priorities among the rights, particularly economic, social and cultural rights. Therefore this policy addresses certain priorities for action,

reflecting Kenya's most immediate human rights challenges, based on the views of the public during regional hearings, stakeholders' discussions with Government and civil society.

The formulation of this policy and action plan is a testimony to the Government's desire to entrench human rights principles in a national policy framework to improve the enjoyment of human rights in Kenya. While the protection of human rights is primarily the responsibility of Government, I call upon the private sector, civil society, National Human Rights Institutions, academic institutions and all stakeholders to collaborate in the policy implementation process to guarantee the meaningful realization of rights for the Kenyan people.

GITHU MUIGAI, EGH, SC ATTORNEY GENERAL

## **EXECUTIVE SUMMARY**

The Government has developed this *National Policy and Action Plan on Human Rights*, in recognition of its primary responsibility to observe, respect, protect, promote and fulfil the rights and fundamental freedoms in accordance with the Constitution of Kenya, 2010. The purpose of this policy and action plan is to give effect to Chapter four of the Constitution by providing a comprehensive and coherent framework that elaborates broad human rights principles to guide government and other actors in carrying out their work in a way that will enhance the enjoyment of rights by the people of Kenya.

The Government's commitment to human rights in the country is derived from the rights based Constitution and the numerous regional and international human rights instruments that Kenya is a state party to. The Bill of Rights in the Constitution is the mandatory framework for all social, economic and cultural policies in the country. It articulates important human rights principles and standards that are not only important for the well-being of individuals and communities but are also essential components of economic and social progress. For the Bill of Rights to translate into concrete realization of rights for the people of Kenya, all public policies, programmes and budgets, across both national and county levels, must be sensitive to and in compliance with human rights principles and standards as guaranteed in the Bill of Rights. The Bill of Rights thus finds expression in the adoption of a National Policy and Action Plan on Human Rights that strengthens social harmony and cohesion, advances the process of development and promotes accountability.

Kenya has experienced a number of historical and political challenges which have significantly hampered the realization of human rights for the people of Kenya. These challenges, which include inequality, poverty, diseases and corruption require significant political, social and economic commitment to realize a useful societal transformation based on respect for human rights, democracy, equality and rule of law. While the government has made great strides over the years to improve the human rights situation in Kenya, these efforts have been hampered by the lack of a comprehensive framework to create cross-sectoral and cross-agency collaboration and coherence in the many policies, programs and plans that have been developed.

The Government has thus formulated this National Policy and Action Plan on Human Rights with the clear understanding that in order to deliver on the human rights agenda, Kenya needs an overarching comprehensive and coherent framework that integrates and mainstreams human rights principles in national development planning, implementation and evaluation in all sectors. The development of this policy therefore is a reaffirmation of the Government's commitment to address the various human rights challenges as it moves towards the creation of a better, cohesive and just society.

This Policy focuses on a set of key priority human rights areas that were identified by the public during hearings conducted countrywide. These key areas are categorized as follows: in the area of Civil and Political Rights- the right to life, liberty, and security of person, access to justice and the right to political participation; *in* the area of Economic and Social Rights- the right to the

highest attainable standard of health, the rights relating to property, the right to housing, the right to food, the right to clean and safe water in adequate quantities, the right to education and the right to a clean environment; and in the area of Group Rights- the rights of specific vulnerable groups, women, children, persons with disabilities, youth, older persons, marginalized and minority groups, internally displaced persons and refugees.

This Policy restates the Government's commitment to human rights through broad undertakings. It also identifies the challenges and shortcomings that hinder the realization and enjoyment of human rights in the country and specifies the key strategic areas of intervention to address these challenges.

The Government acknowledges that for development to be meaningful, human rights standards must be implemented in a non-discriminatory, transparent, participatory and accountable fashion. The Government thus adopts a human rights based approach to the development and implementation of this Policy.

This Policy will be implemented through a five year action plan. The Plan outlines specific priority action areas and outcome indicators to measure progress in the realization of human rights. It is the fundamental duty of every state actor to observe, respect, protect, promote and fulfil human rights and therefore the Plan identifies these actors and designates specific responsibilities for the realization of particular rights. The Plan will be used by the national and country governments to consciously mainstream human rights within the government's planning processes.

#### **1.0 INTRODUCTION**

Kenya is committed to its obligations to observe, respect, promote, protect and fulfil human rights. The Constitution of Kenya gives recognition to the intrinsic value of human rights and achieving them is seen as an objective in its own right. It therefore gives human rights due prominence as reflected in the comprehensive Bill of Rights on civil, political, economic, social, cultural, group and developmental rights. This commitment is also demonstrated by the fact that Kenya is a state party to major international and regional human rights instruments (**annexure 2**), which have become part of the Kenyan law (Art. 2(6) of the Constitution)

Although there have been a number of important human rights improvements since 2002, which have gone a long way towards improving the enjoyment of human rights in Kenya, these improvements have suffered from a lack of coordination, cross-sectoral and cross-agency coherence. The comprehensive Bill of Rights in the Constitution was informed by the reality that effective human rights fulfilment requires lasting commitment, a supportive institutional, legal framework and continuous implementation. Therefore, the development of this National Policy and Action Plan on Human Rights is based on the recognition that Kenya requires a comprehensive and coherent policy framework to guide government and other actors in carrying out programmes, strategies and plans that will enhance the realization and enjoyment of rights and fundamental freedoms by the people.

This National Policy and Action Plan on Human Rights underscores the human rights commitment of the Republic of Kenya and defines the human rights priorities for the next five years binding the Government at the national and county levels and its various branches i.e. ministries, departments and agencies (MDAs), Parliament at all levels and the Judiciary. The implementation of this Policy will be guided and monitored by an Action Plan that includes a matrix of targets and indicators.

The development of a National Policy and Action Plan on Human Rights is thus premised on the following commitments:

that lasting improvement in human rights promotion, respect, protection and fulfilment ultimately depends on the State and its organs as the primary duty bearers;

- that the National Policy and Action Plan on Human Rights reiterates Kenya's commitment to the fulfilment of all human rights guarantees contained in the Constitution while setting specific priorities for the next five years, reflecting the outcome of consultations among various stakeholders from Government MDAs and civil society;
- that the National Policy and above all its Action Plan, which contains a matrix of specific objectives and indicators, will provide a basis upon which the Government, both national and county will be evaluated and held accountable for the realization of human rights by all Kenyans.

### 1.1 National Commitment

At the national level, the Government recognizes that it has the primary responsibility to observe, respect, protect, promote, and fulfil human rights as "the primary duty bearer". Indeed, the Government acknowledges in the *Vision 2030* that development is primarily about people and will therefore be adopting a Human Rights Based Approach in the development and implementation of all its policies and programmes.

This means:

- ♦ A firm commitment to universal human rights as embodied in the Constitution of Kenya;
- Strict accountability for the implementation of human rights and potential challenges with a transparent policy approach;
- Implementation of all human rights standards in a non-discriminatory manner with a special focus on the impact upon marginalised and vulnerable groups; and
- Implementation of the political processes in a participatory manner to be able to measure human rights impact, progress and challenges.

#### **1.2 Process of the Policy Formulation**

The development of this Policy was through a transparent, consultative, and participatory process that was spearheaded by the then Ministry of Justice, National Cohesion and Constitutional Affairs (MOJNCCA) and the Kenya National Commission on Human Rights, (KNCHR).

In 2005, Cabinet approval for the process was sought and given guaranteeing not only political support but also human and financial resources. During the same year, the process began with the commissioning of a *Baseline Survey on the Status of Human Rights in Kenya*. The Survey highlighted important human rights challenges that called for immediate attention and provided an in-depth analysis of the various national policy initiatives in Kenya and their relationship to human rights.

In October 2006, the then Ministry of Justice, National Cohesion and Constitutional Affairs and the Kenya National Commission on Human Rights convened a National Stakeholders' Conference that endorsed the need for the development of a National Human Rights Policy (NHRP) and a National Action Plan for Human Rights (NAPHR). The stakeholders agreed that a policy paper would precede the development of the Action Plan for the purpose of setting out the vision, goals, objectives and principles of a national human rights policy, and the roles and functions of different actors. It was also agreed that that the development of these would be through a national wide consultative process.

The process of development of the NHRP and the NAPHR was coordinated through a multisectoral Committee bringing together Government MDAS, the KNCHR, Civil Society Organizations (CSOs), the Trade Unions and the Private Sector. The process involved the collection of views from members of the public from all regions of the Country. In 2011 the NHRP and the NAPHR were merged and aligned to the new constitutional framework. In December, 2012 Cabinet considered the Policy and Action Plan and approved the publication and tabling in Parliament of the Sessional Paper on the National Policy and Action Plan on Human rights. In 2013, the Sessional Paper on the Policy and Action Plan was updated to take account of the new governmental structure.

## 1.3 Vision of the Policy

A Nation which recognises and protects human rights and fundamental freedoms preserves the dignity of individuals and communities and promotes social justice and the realization of human rights for all without discrimination.

### 1.4 Goal of the Policy

To provide a framework for the integration and mainstreaming of human rights in development planning, implementation and evaluation in all sectors in order to fully implement the Constitution of Kenya.

## 1.5 **Objectives of the NHRP**

- To promote the observance, respect, promotion, protection and fulfilment of all human rights by the State and Non- State actors.
- To strengthen the capacity of all State and Non- State actors to observe, respect, protect, promote and fulfil human rights.
- To promote the human rights based approach to planning, implementing, monitoring and evaluating of programmes in all sectors in the country.
- ◆ To mainstream human rights in public policy development and resource allocation.

## 1.6 Human Rights Policy Principles

This policy upholds the following universally accepted human rights Principles:

- Universality and Inalienability: All human beings are born free and equal in dignity. All human rights inherently belong to each individual by birth, and cannot be taken away.
- Indivisibility: All human rights have equal status. Denial of one right invariably impedes the enjoyment of other rights.
- Interdependence and interrelatedness: The fulfilment of one right often depends, wholly, or in part, upon the fulfilment of other rights.
- Equality and non-discrimination: All individuals are equal as human beings and by virtue of the inherent dignity of each human person.
- Participation and empowerment: All persons are entitled to active, free, and meaningful participation and access to information relating to the decision-making processes that affect their lives and well-being.
- Accountability, transparency, and Rule of Law: The State, its organs and its officials is the primary duty bearer in the fulfilment of human rights and is answerable for the observance of human rights. This means complying with legal norms and standards including accountability and transparency in this regard.

## 2.0 THE HUMAN RIGHTS CONTEXT

### 2.1 Historical Background

Kenya has encountered challenges in the realization of human rights throughout its history. The colonial period in Kenya was characterized by both political and socio-economic human rights violations mainly perpetuated by the colonizers against the colonized.

One of the most significant protestations against this abuse of Kenyan's rights came in the form of the Mau Mau uprising in the 1950s that had a great impact on the clamour for independence. Subsequent regimes through the 1960s and 1970s were lauded for their commitment towards improving the situation of Kenyan citizens especially in areas relating to access to land for small landholders, health, education and poverty alleviation. During this period, Kenya was effectively a de facto one-party State, which sharply restricted the enjoyment of civil and political rights, such as democratic rights and activities of opposition politicians and parties. In the 1980's, the de jure one-party State heightened restrictions on political pluralism and free electoral democratic processes.

The Inter-Party Parliamentary Group (IPPG) formed in 1997 was a result of a clamour by the political opposition for minimum constitutional reforms aimed at among others things, creating a level playing field in elections. The IPPG consensus provided for fundamental electoral reforms that in part contributed to the ouster of the then ruling party, the Kenya Africa National Union (KANU) during the 2002 general elections. The ouster of KANU, a party that had been in power from 1963-2002 provided an opportunity for deeper democratic governance reforms and a renewed commitment to the promotion, respect, protection and fulfillment of human rights.

After decades of one party rule and attendant human right abuses, the government that came to power in 2002 showed commitment to making a break with the past and creating the necessary enabling environment for the enjoyment of human rights by all without discrimination. It was similarly after this period that the Government commenced the process of signing and ratifying the relevant international and regional human rights instruments with a view to providing the citizens with the widest possible protection of their rights.

However, the violence that broke out after the December 2007 disputed presidential election precipitated the most severe human rights crisis in Kenya's independent history. This crisis brought into sharp focus the limitations of the country's democratic governance systems, which generally failed to diffuse the conflict and to prevent human rights violations from occurring. The 2007 post-election crisis also brought with it a renewed sense of urgency for far-reaching constitutional, legal, policy and institutional reforms that have a bearing on the interdependent issues of human rights, democratic governance, the rule of law and security.

This turbulent historical background has contributed to largely to the economical, political and social challenges that have hindered the realization of rights by a majority of Kenyans. The challenges which need urgent redress are identified as follows:

- Inequality: Kenya Vision 2030 recognizes that problems of inequality pose economic, social and political challenges that lead to major human rights violations. Consequently, the Vision aims at economic growth while ensuring that the political system is issuebased, people-centered, result-oriented and accountable.
- Poverty: Poverty remains major impediment to both the fulfilment of basic rights and the realization of the full potential of many Kenyans, particularly women and children. The population in absolute poverty is estimated at 45.9% (2009). Currently, approximately 56 per cent of Kenyans live below the international poverty line of less than \$1 per day. According to the Kenya Economic Survey Report 2009, the number of Kenyans depending on others is 84 per cent. There also exist large disparities in incomes and access to education, health and land, as well as to basic needs, including: clean water, adequate housing, and sanitation among the citizens.
- Lack of public awareness on human right issues: A large number of the Kenyan citizenry is not aware of their human rights and therefore suffer various abuses often without seeking redress.
- Corruption: This not only affects economic growth and discourages foreign investment, but also diverts public resources from investments in infrastructure that are crucial strategic elements for poverty alleviation. It negatively affects access to resources, particularly for the poor and marginalized who are unable to access water, food, health services, and education through prohibitive fees and thus find it difficult to realize their basic human rights.

The Government has shown commitment to addressing the human rights challenges in Kenya by putting in place a number of measures to improve the enjoyment of rights by Kenyans. Kenya Vision 2030 is one such measure, which seeks to consolidate and sustain a number of important human rights improvements, which have gone a long way towards improving the enjoyment of human rights in Kenya. The Vision also largely supports the attainment of the Millennium Development Goals (MDGs), considered as the internationally accepted standards for measuring progress towards poverty alleviation. Other measures include; land reforms, police and judicial reforms, strengthening of governance institutions, and the promotion of youth employment.

However, Kenya suffers from a lack of a coordinated, cross sectoral, cross agency and coherent integrated approach to guide Government in the creation of a human rights respecting State as committed to in the Vision 2030. There are also no quantitative and qualitative human rights indicators that will provide a basis upon which the Government, at both national and county level, can be evaluated and held accountable for ensuring the full realization of human rights.

This Policy therefore should be seen, not only as an integral part of the many important struggles that the country has undergone towards the creation of a better and more just society throughout its history, but also as a reaffirmation of the Government's commitment to addressing the various human rights challenges in Kenya in a more comprehensive, co-ordinated and coherent manner.

## 2.2 Rationale for the Policy

The Constitution of Kenya establishes a firm foundation for the observance, respect, promotion, protection and fulfillment of human rights and a basis upon which various pieces of legislation affecting the enjoyment of human rights can be enacted or amended. The Constitution contains one of the most progressive Bills of Rights as a mandatory framework for social, economic and cultural policies. The entire structure of the Constitution is underpinned by the notion of rights and is therefore considered a rights-based Constitution. The Constitution also codifies national values and principles which must guide the review, formulation and implementation of public policies, administrative decisions and procedures, enactment and application of the law. The Constitution thus, presents the basis for the adoption of this national policy and action plan on human rights that articulates the core content of the different categories of human rights and also

set the arena for the development of policies, legislation, programmes, and strategies that will ensure the progressive realization of these rights.

The National Policy on Human Rights is complemented by an Action Plan with specific targets and indicators to measure progress in the realization of human rights. The National Action Plan on Human Rights provides a framework that clarifies responsibilities among the state actors who bear duties in the area of human rights, i.e. the Executive, the Legislature and the Judiciary both at the National and County levels of Government. At the same time, the Policy is a specifically Kenyan response to Kenya's international obligations formulated by the Kenyan people, the civil society and state institutions involved.

The National Policy and Action Plan on Human Rights, therefore provides the basis and framework for coherence and coordination in the protection and promotion of human rights in the country. It is therefore intended to:

- Implement Kenya's vision on human rights;
- Set human rights goals and priorities within achievable time frames;
- Clarify the responsibilities for the implementation of human rights, as anchored in the Bill of Rights in the Constitution, in view of the multiplicity of actors; and
- Monitor and evaluate the performance of different implementers in the fulfilment of human rights.

The Kenyan Constitution includes the whole canon of universal human rights guarantees, i.e.:

- the right to life (art. 26), protection of human dignity (art. 28) and the guarantee of freedom and security of the person (art. 29)
- the guarantee of equality and freedom from discrimination (art. 27) with special protection for children (art. 53), person with disabilities (art. 54), youth (art. 55), minorities and marginalised groups (art.55) and for the older members of society (art.56)
- the protection against slavery and forced labour (art. 30)
- freedom of expression (art. 33), conscience, religion, belief and opinion (art. 32) and freedom of the media (art. 34) and information (art. 35)

- freedom of association (art.36),assembly, demonstration, picketing and petition (art.
   37)
- the right to participate in public and political affairs (art. 38)
- freedom of movement and residence (art. 39)
- protection of right to property (art. 40) and land rights (art. 60-68)
- workers' rights (art. 41)
- the right to clean and healthy environment (art. 42)
- the right to the highest attainable standard of health (art. 43)
- the right to adequate housing (art. 43)
- the right to water and sanitation (art. 43)
- the right to be free from hunger and to have adequate food of acceptable Quality art.
  43)
- the right to education (art. 43)
- the right to social security (art. 43)
- the right to participate in cultural life (art. 44)
- ✤ family rights (art. 45)
- consumer rights (art. 46)
- the right to fair administrative action (art. 47)
- due process rights in civil and criminal proceedings (art.48-51)

These rights are interrelated and interdependent. Challenges to one right endanger the realisation of another human right. All human rights form the basis of this policy, which guides their observance, respect, protection, promotion and fulfilment. However, while the human rights approach imposes an obligation on the State towards the fulfilment of human rights, it does not make the unreasonable demand that all of them must be realised immediately. In recognition of resource constraints, it allows for progressive realization and the setting of priorities among the rights. Therefore this policy addresses certain priorities for action, reflecting Kenya's most immediate human rights challenges, based on stakeholder discussions with Government and civil society.

#### **3.0 KEY HUMAN RIGHTS PRIORITY AREAS**

With the constitutional human rights agenda as an emerging pillar of sustainable democratic governance, this Policy focuses on specific key and urgent areas as identified by the public during the consultation process that led to its development. These priorities were underscored by the outcome of the Universal Periodic Review Mechanism for Kenya, by the UN Human Rights Council in 2010, and other concluding observations of the various Treaty Bodies Mechanisms to which Kenya reports on the measures that it has taken to implement its human rights obligations. The policy also takes into account the report of the baseline survey *on the Status of Human Rights in Kenya*, conducted in 2005, which highlighted gains, gaps and deficits on human rights in Kenya and recommends remedial action.

Accordingly the key human rights priority areas are:

#### In the area of Civil and Political Rights

- (i) The Right to life, liberty, and security of person, which is especially hindered by insecurity and crime;
- (ii) Access to justice which is impeded by lack of access to courts and legal awareness and paucity of alternative disputes resolution mechanisms; and
- (iii) The right to political participation as challenged by political unrests, inadequate participation by women, youth, persons with disabilities and marginalized groups.

#### In the area of Economic and Social Rights

- (i) The right to the highest attainable standard of health, mainly impeded by inadequate health care services;
- (ii) The rights relating to property, which are affected by disparities in land ownership and human and wildlife conflict;
- (iii) The right to housing as challenged by affordability, access and availability;
- (iv) The right to food, as impeded by widespread food insecurity;
- (v) The right to clean and safe water in adequate quantities, where access is still a challenge;
- (vi) The right to education, as hindered by low quality and inadequate facilities; and
- (vii) The right to a clean environment, negatively impacted by climate change and environmental degradation.

Additionally there are particular groups of people who face unique challenges in the equal realization of their rights and hence need special protection. These are categorized as Group rights and include:

- (i) Women
- (i) Children
- (ii) Persons with disabilities
- (iii) Youth
- (iv) Older persons
- (v) Marginalized and minority groups
- (vi) Internally displaced persons
- (vii) Refugees

# 3.1 Civil and Political Rights

## 3.1.1 Right to Life

The inherent right to life is the foundation of human dignity, all human rights and fundamental freedoms. The right to life requires the respect for the value of life regardless of age, health, status and condition.

The State commits to its duty to protect human life as enshrined under Article 26(1) of the Constitution that guarantees the right to life, liberty and security of the person which includes, the right not to be subjected to any form of violence from either public or private sources (Article 29), the right not to be held in slavery or servitude (Article 30), the rights of an arrested person (Article 49), the rights of children who have been detained Article 53(f), the protection of children from abuse, neglect, harmful cultural practices, all forms of violence, inhuman treatment and punishment, and hazardous or exploitative labour. Section 53(d) of the Children's Act reiterates this protection.

The Government's commitment to the right to life is also underscored by the following international human rights instruments that Kenya is a state party to: ICCPR (art. 6, 7); ICESCR (art. 11); CAT(art. 6, 27, 37); CRC(art. 10, 15, 28); ICRPD(art 4, 5); AfrCHPR (art. 5, 16); CRC (art. 3, 4, 5) and the Protocol to the AfrCHPR on the Rights of Women (Maputo-Protocol).

#### Key challenges: Insecurity and crime

During the consultations with the public, insecurity and crime were identified as a major challenge to the right to life in both urban and rural areas of Kenya. The rise of violent crime over the past few years has heightened the sense of insecurity among citizens. Many other threats to this right have been witnessed over the years in Kenya. These include; mob violence, homicide, hunger, the death penalty, murder and torture.

Therefore, the State shall ensure that the right to life is respected and protected; that no one shall be arbitrarily deprived of their life; that every person has the right to freedom and security of the person, which includes the right not to be subjected to any form of violence or torture in any manner, whether physical or psychological, from either public or private sources; not to be subjected to corporal punishment; or treated or punished in a cruel, inhuman or degrading manner.

## **Priority actions**

In order to address the current challenges to the right to life in Kenya and increase protection, the Government shall, among others:

- 1. Strengthen the justice system and the respect for the rule of law.
- 2. Strengthen policing and law enforcement institutions to make them more effective, efficient and accountable-including thorough investigations into allegations of human rights violations.
- 3. Take steps towards the abolition of the death penalty.

# 3.1.2 Access to Justice

The concept of access to justice revolves around the ease with which ordinary citizens are able to make use of the laws, legal procedures and legal institutions to resolve their problems in general and particularly to ensure their rights. Some of the essential components of access to justice include: laws- that are fair and accessible to the citizens in their form and language, the availability of a variety of, and easily accessible and effective mechanisms for resolving disputes that are adequately resourced and organised; simple and affordable procedures for achieving justice, fairness in the results of dispute resolution processes and knowledge on the part of citizens to enable them easily use the law and legal institutions.

The Constitution provides for the right to access to justice for all under art 10, 20 (4), 22(1) and (3), 27 (1), 48, 50, and 159. Internationally the Government has legally committed to ensure access to justice to individuals under ICCPR (art. 14 and 26), UN CAT (art. 13, 14), ICERD (art. 6), ICRPD (art. 13), ACHPR (art. 7) and Maputo Protocol (art. 8, 15).

Under the Vision 2030, access to justice has been identified as critical in alleviating poverty as it creates an enabling environment for investment and development. The goal for the 1st Medium Term Plan of the Vision 2030 is to develop and implement a legal and institutional framework that is vital to promoting and sustaining fair, affordable, and equitable access to justice.

### Key challenges:

First, access to justice still differs widely and depends on gender, socio-economic status, legal literacy levels and the presence of judicial infrastructure. Certain sections of the population, particularly women, children and persons with disabilities, have particular problems accessing judicial procedures and processes.

Second, majority of Kenyans view the laws as too complex to be understood. Judicial institutions are perceived as being inaccessible, both physically (geographical inaccessibility of courts and court delays) and economically through prohibitive legal fees.

Third, citizens have shown a lot of mistrust to the judicial institutions.

Fourth, the system of criminal justice has challenges in terms of collection and storage of evidence, and in prosecutorial and investigative skills. Additional challenges are caused by corruption.

The Government has shown commitment to reforming the justice sector since 2003 through the Governance, Justice, Law, and Order Sector Reform programme and through the implementation of the recommendations of The Task Force on Judicial Reforms so as to ensure accessible and timely justice to all Kenyans.

Therefore, the State shall ensure access to justice based on the rule of law for all persons, which is expedient and affordable.

#### **Priority Actions**

To address the challenges related to access to justice, the Government shall, among others:

- 1. Strengthen legal and judicial sector institutions;
- 2. Enhance access to justice especially for indigent, vulnerable and marginalised individuals/groups;
- 3. Promote and facilitate alternative forms of dispute resolution;
- 4. Strengthen coordination among actors in the justice system;
- 5. Take measures to enhance access to international human rights mechanisms;
- 6. Establish a victims' fund for victims of tragedies ;
- 7. Align the functional organisation (including professionalization) of legal and judicial institutions to enhance inter-agency cooperation; and
- 8. Establish a fully fledged Legal Aid Scheme.

### **3.1.3** Right to participate in public affairs

The right to take part in public affairs, through among others, voting in elections and accessing public services is a universal human right and a basic principle of human rights protection as provided for under Articles 12-18, 33, 38, 39, 78-80 and Chapter 7 of the Constitution, article 25 of the ICCPR and article 13 of the AfrCHPR. The Constitution provides that every citizen is free to make political choices, which include the rights to form or participate in forming a political party; to participate in the activities of, or recruit members for a political party; or to campaign for a political party or cause. In addition, every citizen has the right to free, fair and regular elections based on universal suffrage and the free expression of the will of the electors for any elective public body or office established under the Constitution; or any office or political party or which the citizen is a member.

Therefore, every citizen has the right without unreasonable restrictions, to be registered as a voter, to vote by secret ballot in any election or referendum and to be a candidate for public office, or office within a political party of which the citizen is a member, and if elected to hold office.

Linked to and a precondition for the enjoyment of these political rights is the right to access information from government and other sources. This right is guaranteed under article 35 of the Constitution. The political pillar of Vision 2030 provides for "a democratic political system that

is issue-based, people-centered, result-oriented and accountable to the public". An issue-based system is one in which political differences are about the means to meet the widest public interest. "People-centered" goals refer to the system's responsiveness to the needs and rights of citizens, whose participation in all public policies and resource allocation processes is both fully appreciated and facilitated. A result-oriented system is stable, predictable and whose performance is based on measurable outcomes. An accountable system is one that is open, transparent and permits free flow of information. The full realization of the political pillar will guarantee Kenyans' right to participate in public affairs in a democratic manner.

## **Key challenges**

Generally, Kenyan politics and electoral politics in particular are often polarized by negative ethnicity. Given the deep historical and social foundations of different ethnic groups, it is desirable that Kenyans learn to celebrate their diversity. The problem arises, however, when ethnicity is politicized and manipulated for other objectionable purposes. The crucial issue to be resolved is the role of negative ethnicity in the weakening of democracy and the effect it has on the right to participate in public affairs.

## Therefore, the State shall ensure every citizen realizes the right to participate in public affairs.

## **Priority actions**

To address the challenges to political rights, the Government shall, among others:

- 1. Improve the institutional framework and monitoring mechanisms for credible, free and fair elections;
- 2. Conduct civic education programmes to widen knowledge and participation among citizens; and
- 3. Make operational the National Values and Principles of governance.

## 3.2 Economic, Social and Cultural Rights

## 3.2.1 The Right to the Highest Attainable Standard of Health

The right to the highest attainable standard of physical and mental health is one of the fundamental rights of every human being. It is firmly anchored in the Constitution (art. 43). It is also guaranteed by international treaties which Kenya is a state party to; ICESCR (art. 12);

CEDAW (art. 11 (f), 12); CRC (art. 24); ICRPD (art. 25), ACHPR (art. 16); Maputo Protocol (art. 5, 14) and ACRWC (art. 14).

The right is an essential entitlement both intrinsically and as a means to the satisfaction of other human rights. It requires that health care is available, accessible, acceptable and of good quality and is realised on a progressive basis. This entails ensuring: the right of access to health facilities and services on a non-discriminatory basis, especially for vulnerable or marginalised groups; the provision of essential drugs to all those who need them as periodically defined by the WHO measures to prevent, treat and control epidemic and endemic diseases; education and access to information concerning the main health problems in the country. The right to health further requires the need to ensure an adequate supply of safe food and nutrition; access to adequate shelter/housing; healthy occupational and environmental conditions including sanitation, solid waste management and an adequate supply of clean and safe water.

#### Key challenges:

Despite substantial investments in expanding access and availability of healthcare, access to healthcare services remains a challenge in Kenya.

First, majority of Kenyans are not yet able to access quality healthcare because of poverty, inadequate and uneven health infrastructure with heavy concentration of government medical staff in Nairobi and other urban areas and the inadequate availability of drugs and medical supplies.

Second, there are major health related concerns including high maternal and infant mortality rates, communicable and non-communicable diseases, nutrition deficiency disorders, TB, HIV/AIDS and parasitic infections like malaria, that are compounded by inadequate funding.

Therefore, the State shall progressively guarantee that healthcare is available, accessible, affordable, and of acceptable quality. Everyone is entitled to emergency care.

#### **Priority actions**

In order to achieve progress in the implementation of the right to the highest attainable standard of health, the Government shall, among others:

- 1. Take policy, legislative and other measures, including the setting of standards, to achieve the progressive realization of the highest attainable standard of health , which includes the right to health care services and reproductive health care;
- 2. Ensure the right of access to health facilities, goods and services on a non-discriminatory basis, especially for vulnerable or marginalised groups, such as women children, infants, ethnic minorities and persons living with HIV/AIDS;
- Ensure that no person shall be denied emergency medical treatment as stipulated under Art.
   43 (2) of the Constitution;
- 4. Establish public awareness programmes focusing on prevention; and
- 5. Ensure that the existing health related policies and development plans are aligned to the Constitutional guarantees.

## **3.2.2** Rights relating to property

The protection of the right to own property of any description anywhere in Kenya is safeguarded under art.40 and 60-72 of the Constitution. Art. 14 of ACHPR, to which Kenya is a state party protects all forms of property.

Land remains the single most important source of capital for a majority of Kenyans. A large percentage of Kenyans depend on land for subsistence, pastoralism and for cash crop farming.

## **Key Challenges**

As documented in the National Land Policy, the land question has manifested itself in many ways such as fragmentation, breakdown in land administration, disparities in land ownership and poverty. This has resulted in environmental, social, economic and political problems including deterioration in land quality, squatting and landlessness, disinheritance and forced evictions of some groups and individuals, urban squalor, under-utilization and abandonment of agricultural land, insecurity of tenure and conflicts.

Therefore, the State shall ensure the protection of property rights for all persons including a system of land administration and management which ensures equitable access to land; security of tenure; elimination of customs and practices that perpetuate gender discrimination relating to land and access to land, guided by the Constitution and the National Land Policy.

#### **Priority actions**

In order to enhance the rights relating to land ownership the Government shall, among others:

- 1. Provide an effective system for the settlement of land disputes in accordance with the Constitution;
- 2. Review and enact sectoral laws in accordance with the land rights anchored in the Constitution;
- 3. Implement measures to guarantee land rights and security of tenure for the vulnerable and marginalized and minority groups; and
- 4. Adopt and implement legislation and guidelines defining the circumstances and safeguards under which evictions can take place.

### 3.2.3 Human and Wildlife Conflict

Wildlife resources play a vital role in Kenya's local and national economic development and contribute directly or indirectly to foreign exchange earnings, incomes, and job creation. Wildlife is a natural resource that needs to be sustained for both the current and future generations. It also contributes to an enhanced biodiversity that is essential for the maintenance of the delicate balance of life on earth. However, considering the Kenyan population growth rate, the increasing demands for land resources and the continued existence of wildlife need to be balanced and equally protected.

#### Key challenges

Human and wildlife conflict give raise to a number of challenges which relate, on one hand, to the threat to the livelihood of human beings who live in close proximity to wildlife. These include: destruction of livestock, crops and property by wild animals, competition for water resources, deaths or injuries by wild animals, low compensation for people killed or injured by wild animals, negative impact on tourism and land use conflict. A growing human population on the hand, poses a threat to the continued existence of wildlife, which play a crucial ecological function in the interconnected web of life support systems.

Therefore, the State shall undertake legislative, policy, institutional and administrative measures to manage wildlife and human-wildlife conflict.

## **Priority actions**

The government shall:

- 1. Develop and implement policy, legislative, and institutional frameworks to manage wildlife and human-wildlife conflicts;
- 2. Protect wildlife as a means to human subsistence and environmental protection; and
- 3. Fully implement the National Wildlife Conservation and Management Policy 2012.

## **3.2.4 The Right to Housing**

The right to housing is guaranteed under Article 43 (1) (b) of the Constitution which provides that every person has the right to accessible and adequate housing, and to reasonable standards of sanitation.

The human right to adequate housing includes the right of every person to gain and sustain a safe and secure home and community in which to live in peace and dignity. The right to adequate housing entails that housing is available to all, affordable, habitable, accessible and culturally acceptable. This includes among other things: the right to security of tenure (protection against forced evictions); affordable rent or building costs; clean water, sanitation, cooking facilities; safe buildings with adequate living space; access to work, health care, schools, and other services.

Kenya firm commitment to the right is evidenced by the ratification of the international human rights instruments: ICESR (art. 11), CEDAW (art. 14 (2) (f), ICRPD (art. 26), and the Maputo Protocol (art. 16).

## Key Challenge: Proliferation of informal settlements

Access to adequate housing remains a major challenge in Kenya. The majority of the residents in Kenya's largest urban centres, Nairobi, Mombasa, and Kisumu live in informal settlements. A number of informal settlements also exist in forest and rural areas. These informal settlements are characterized by low quality of housing with poor infrastructural services, overcrowding, inadequate access to water or electricity, poor sanitary conditions, insecurity, lack of privacy and poor accessibility in times of disasters.

Therefore, the State shall ensure the right to housing by every person, particularly the vulnerable and marginalized and shall take measures within its available resources, to ensure the progressive realization of this right.

# **Priority actions**

To promote the right to accessible and adequate housing, the Government shall among others:

- 1. Take legislative, policy and other measures to guarantee the right of access to adequate housing particularly for the vulnerable and marginalized;
- 2. Take policy, legislative and other measures to ensure security of tenure for all citizens particularly for the vulnerable and marginalized;
- 3. Ensure housing is provided within the framework of legal security of tenure, habitability, location, availability of utilities, economic and physical accessibility as well as cultural acceptability; and
- 4. Ensure that if expropriation takes place it is only be carried out in line with international human rights standards.

# 3.2.5 The Right to be Free from Hunger and to have Adequate Food of Acceptable Quality

Article 43 (1) (c) of the Constitution guarantees the right to food and provides that every Person has the right to be free from hunger and to have adequate food of acceptable quality. The right to adequate food is indivisible and interdependent with other rights. It forms a key basis for the realization and enjoyment of other core human rights, most recognizably, the right to life. Without adequate food, it is impossible to live a dignified and healthy life.

The right to adequate food entails the availability of food in a quantity and quality sufficient to satisfy the dietary needs of individuals. The food should be free from adverse substances and should be acceptable within a given culture. The right also entails accessibility of such food in ways that are sustainable and that do not interfere with the enjoyment of other human rights. The right to adequate food further includes access to resources such as land, water, seeds, sufficient income, jobs and social security schemes; adequate housing with the provision of clean water and cooking and storage facilities and other services. The right to food is also provided for under ICESCR (art. 11) CEDAW (art., 14 (2) (f), 24) and ICRPD (art. 26).

## **Key Challenge: Food insecurity**

Food insecurity was identified during the national consultations as one of the major challenges facing the right to food in Kenya. Factors that have contributed to this include, successive poor performance of the rains leading to poor harvests; inadequate livelihood diversification; deterioration of terms of trade for the pastoralists and agro-pastoralists and economic recession. *The State shall ensure that everyone is free from hunger and shall progressively ensure that everyone has access to affordable food of acceptable quality in sufficient quantity.* 

### **Priority actions**

In order to address the challenge of food insecurity the Government shall:

- 1. Undertake legislative, policy, administrative and judicial measures to implement the right to food as guaranteed under Article 43 (1) (c) of the Constitution;
- 2. Take steps to mitigate and alleviate hunger in times of natural or other disasters to ensure that no one suffers from hunger or severe malnutrition ;
- 3. Take steps to end discrimination in access to food or resources for food production, such as land; and
- 4. Take measures to develop and/or reform the existing agrarian systems, in order to achieve the most sustainable and efficient development and utilisation of natural resources, including eradicating impediments to agriculture.

## 3.2.6 The Right to Clean and Safe Water in Adequate Quantities

The right to clean and safe water in adequate quantities guarantee this right. It is guaranteed under Art. 43(1) (d) of the Constitution.

The right entitles everyone access to sufficient, safe, acceptable, and affordable water for personal, domestic and agricultural uses. It also requires adequate sanitation facilities to enhance the health and well-being of human beings necessary for economic development as well as leading to an adequate standard of living.

Kenya has internationally committed itself to protect the right to water under ICESCR, UNCRC (art. 24 (1) (c) and ICRPD (art. 28).

#### Key challenge: Inadequate access to safe water

Inadequate access to safe water was identified as one of the major challenges to the right to water. Kenya is categorized as a water scarce country with major water sources experiencing decline both in quantity and in quality. Rapid urbanization has contributed to putting immense pressure on water provision services. It has lead to the growth of informal settlements in most towns and cities poorly served with water and sanitation infrastructure. People living in such settlements hardly access safe drinking water while water tariffs are also unaffordable.

Therefore, the State shall ensure that, progressively, everyone has access to sufficient, safe, acceptable and affordable water for personal, domestic and agricultural uses.

### **Priority actions**

In order to further enhance the right to water and sanitation the Government shall:

- 1. Strengthen policies and legislation that guarantee the right of access to clean and safe water and sanitation;
- 2. Take appropriate measures for the effective management of water resources and the preservation of water against pollution; and
- 3. Ensure affordable access to adequate water in a non-discriminatory manner for all, particularly for the vulnerable, marginalized and minority groups.

#### **3.2.7 The Right to Education**

The right to education is guaranteed under Article 43 (f) of the Constitution which provides that every person has the right to education and Article 53 (1) (b) which stipulates that every child has a right to free and compulsory basic education.

Kenya has also given an international commitment to protect the right to education under ICESCR (art. 13, 14); CEDAW (art 100); (CRC art. 28); ICRPD (art. 24); AfrCHPR (art. 17); Maputo-Protocol (art. 12) and ACRWC (art. 11).

The right to education requires that it is available, accessible, acceptable and adaptable to all. An empowerment right, education is the primary vehicle through which economically and socially marginalized adults and children can lift themselves out of poverty and obtain the means to participate fully in their communities.

Education also has a vital role in empowering women, safeguarding children from exploitative and hazardous labour and sexual exploitation, promoting human rights and democracy, protecting the environment and controlling population growth. The right to education encompasses pre-school, primary, secondary, tertiary, adult education and vocational training. Education is both a human right in itself and an indispensable means of realizing other human rights.

## Key challenge: Quality and relevance of education

Achieving high quality of education in Kenya with a content that is relevant to the needs of the economy and society is a major challenge facing the right to education across all levels, that is, primary, secondary and tertiary. Other challenges include regional disparities, inadequate programmes for children with special needs and from marginalized groups and low teacher to pupil ratio.

Therefore, the State shall ensure that every person has the right to education. Basic education shall be free and compulsory. The State shall take measures by all appropriate means within its available resources, to ensure the progressive realisation of this right.

## **Priority actions**

The Government shall:

- 1. Take legislative, policy and other measures to improve access to education for all particularly for the vulnerable and marginalized groups;
- 2. Improve the quality of teacher training and education programmes;
- 3. Take legislative and administrative measures to ensure high quality of education in all regions of the country; and
- 4. Take legislative and administrative measures to ensure that Special Education needs are addressed.

## 3.2.8 The Right to a Clean and Healthy Environment

The right to a clean and healthy environment is a constitutional right in Kenya. Environmental protection is safeguarded under articles 42, 69 and 70 of the Constitution and also under ACHPR (Art. 24).

### Key challenge: environmental degradation

The key challenges identified as facing the right to a clean environment include illegal deforestation; soil erosion; pollution, uncontrolled exploitation of natural resources and destruction of indigenous forests.

Therefore, the State shall ensure that the right of everyone to live in a clean, healthy, and protected environment including sustainable utilisation and exploitation of resources and the fair sharing of their benefits is progressively realised.

### **Priority Actions**

The Government shall:

- 1. Undertake legislative, policy and institutional reforms for a better-coordinated and managed environment and for the eradication of practices and activities that endanger the environment in line with the provisions of the Kenyan Constitution; and
- 2. Put in place programmes to encourage public awareness on environmental concern and their role in its protection and sustainability.

#### 4.0 THE RIGHTS OF GROUPS

The Constitution takes due regard to the values, needs and rights of particular groups under article 10, 27 and 56. These provisions also reflect international human rights commitments that Kenya has made through their ratification. They all include the principles of non-discrimination and inclusion e.g. ICESCR (art. 2 (2)); ICCPR (art. 2 (1)); CEDAW (art. 2 (1)); ICRPD (art. 5); AfrCHPR (art. 2 and 3), CERD and Maputo-Protocol (art.2).

National consultations agreed that the groups who need special consideration and protection in Kenya are women, children, persons with disabilities, the youth, the elderly, marginalized and minority groups, internally displaced persons and refugees.

#### 4.1 Rights of Women

Special protection of women is provided for under articles 27 (3), 21(3), 59 and 100 of the Constitution. Internationally Kenya has specifically committed itself on the rights of women as articulated under the Maputo Protocol and CEDAW.

#### Key Challenges: Unequal rights and treatment for women

Major challenges identified as facing the rights of women in Kenya include cultural prejudices and practices against women; discrimination against women in decision making in political and public life, in education and in economic life including employment, sexual violence in all its manifestations, limited access to health for minority women as well as discrimination with regard to land and property rights

Therefore, the State shall take policy and legislative measures to ensure that all women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres.

#### **Priority actions:**

To address the challenges the Government shall:

1. Take measures to empower women to claim their rights;

- 2. Ensure the equitable representation at all levels of decision making;
- 3. Strengthen institutions that promote women's rights; and
- 4. Implement laws and policies to eliminate discrimination against women and promote equity.

### 4.2 Children's Rights

The Constitution of Kenya, underscores the rights of children under art. 53 reflecting Kenya's international commitments under CRC and ACRWC.

In the implementation or the realization of the rights of children, certain categories of children remain vulnerable, including girls and boys from poor families, children born out of wedlock, those with disabilities, homeless children and refugee and asylum-seeking children.

### Key challenges:

Key challenges identified as facing the rights of children include the fact that although the Government has enacted the Children's Act (Act No. 8 of 2001) and the Sexual Offences Act, 2006 which have extensive provisions that address sexual crimes against children, the challenge lies in ensuring effective implementation. There are numerous cases of sexual violence and exploitation, abuse, neglect and poverty that affect access to education. Ineffective implementation of the laws lead to the poor living conditions of children in orphanages and borstal institutions.

Therefore, the State shall take all appropriate measures to ensure that the rights of the child are protected, guided by the principles of non discrimination, the best interests of the child, respect for the views of the child and the child's right to life, survival and development.

## **Priority actions**

The Government shall among others:

- 1. Strengthen the enforcement of legislation and policies that enhance the realization of children's rights and in particularly against abuse and neglect; and
- Enhance the implementation of the rights of children belonging to vulnerable or disadvantaged groups, including children with disabilities; children infected and/or affected by HIV/AIDS; orphans; indigent children and children in marginalized areas.

Kenya has committed itself to ensuring the rights of persons with disabilities under article 54 of the Constitution and under the Persons with Disabilities Act, 2003. Kenya has ratified the UN Convention on the Rights of Persons with Disabilities. Article 25(1) of the Universal Declaration of Human Rights (1948) specifically advocates for the socio-economic rights of people with disabilities.

## Key challenges:

Various barriers ranging from environmental, communication, social to economic, prevent persons with disabilities from attaining an acceptable quality of life. Key challenges identified as facing PWDs include: the lack of adaptation of the educational system to address their needs; discrimination in employment; inadequate provision of facilities; lack of access to buildings and other infrastructure constructed without sensitivity to the needs of the PWDs; and underrepresentation in decision-making in the governance structures of the key sectors of society; negative cultural practices as well as access to justice.

Therefore, the State shall ensure that all persons with disabilities are treated with dignity and respect. The State shall endeavour to take all appropriate measures within its resources including affirmative actions to minimize barriers to equalization of opportunities for persons with disabilities in all aspects of social-cultural, economic and political life.

## **Priority actions**

The Government shall among others:

- 1. Implement the rights of PWDs through legislation, administrative, judicial and other measures including, affirmative action;
- 2. Develop an enabling framework for persons with disabilities to ensure their full potential to participate in political, social, cultural, and economic life is reached; and
- 3. Strengthen national institutions that promote the rights of persons with disabilities.

The Constitution provides safeguards for the youth in Article 55. The Government identifies the youth as a national priority. Kenya's economic blue print, the Vision 2030 clearly states that for the country to attain its vision of becoming a middle income and prosperous state by 2030, it is imperative that youth concerns are given priority. The Government therefore must take measures, including affirmative action programmes, to ensure that the youth have access to relevant education and training; that they have opportunities to associate, be represented and participate in political, social, economic and other spheres of life; that they have access to employment; and that they are protected from harmful cultural practices and exploitation. These human rights guarantees are of particular relevance since Kenya's population is predominantly below the age of 35 years.

## Key challenge: Youth unemployment

Kenyan youth continue to face many challenges which include limited opportunities for educational advancement and technical training, limited opportunities for on- the- job training and employment, high levels of poverty, lack of finance and access to credit, disproportionate exposure to high health and social risks as well as limited opportunities and mechanisms to participate in decisions that affect their lives.

Youth unemployment estimated at 75 percent in Kenya is a major concern, since it is a precursor to increasing poverty and contributes towards insecurity in the Country. The cause of the growing unemployment is partly attributed to lack of appropriate skills required in the labour industry. In addition, it is also of great concern that a third of all HIV/AIDS patients are young and over 75 percent of new infections are amongst the youth, majority of who are young women.

The key strategic areas of intervention to address these challenges include: capacity building and empowerment to enable youth engage in productive activities, creation of employment opportunities, provision of financial and market linkage support, character molding initiatives and participation in decision making. Therefore, the State shall take measures, including affirmative action programmes, to ensure that the youth have access to relevant education and training; that they have opportunities to associate, to be represented and to participate in political, social, economic and other spheres of life, that they have access to employment and are protected from harmful cultural practices and exploitation.

# **Priority actions**

To improve the situation of the youth and promote their constitutional rights the Government shall:

- 1. Ensure that the youth have access to relevant education, training, employment and economic opportunities;
- 2. Take measures to protect the youth from harmful cultural practices and exploitation;
- 3. Ensure stronger participation of the youth in leadership and decision-making including at the political level;
- 4. Ensure that all youth have equal opportunity to access resources ; and
- 5. Take measures that ensure that the youth access information including information on reproductive health.

### 4.5 Rights of Older Persons

The rights of older persons in Kenya are now constitutionally protected under article 57.

As the quality of life in Kenya improves, more people live longer. In conformity with United Nations and African Union definitions, Kenya has adopted the definition of older people as those aged 60 years and above. The statistics show that about 1.5 million people in Kenya are aged 60 years and above, thus constituting 4.8 percent of the total population.

In 2009, the Government developed the National Policy on Older Persons and Ageing, whose main objective is to mainstream the needs and concerns of the poor in the national development process.

### Key challenges:

The key challenges identified as facing the rights of older persons include: negative perceptions and attitudes from family and community members; exclusion from participation in the affairs of

society; neglect and inadequate care and assistance from their families and society; physical and/or mental abuse; inability to access credit and healthcare services and facilities.

Therefore, the State shall take measures that ensure that older persons access services, reasonable care and assistance which enable them to live in dignity and respect.

### **Priority actions**

The Government shall

- 1. Entrench older persons issues in national policies and planning;
- 2. Fully implement the National Policy on Older Persons and Ageing;
- Expedite the implementation of the National Social Protection Policy and the efficient rolling out of the cash-transfer project to ensure that the vulnerable older persons in society are protected from further vulnerability;
- Protect the rights and entitlements of older persons infected and affected by HIV and AIDS ;
- 5. Develop and implement policies that mitigate against cultural practices detrimental to older persons.

### 4.6 The rights of minorities and marginalized groups

The Constitution underscores the recognition and promotion of the rights of marginalized and vulnerable groups under Articles 56, 10, 21(3), 91, 100, 174(e), 177, 201 and 204. These are reinforced by the international human rights instruments that Kenya is a state party to.

The National Land Policy, adopted in 2009, aims to solve land disputes and address historical injustices relating to land. It recognizes the vulnerability of marginalized groups and provides for collective land rights and a de-centralized land governance structure.

### **Key Challenges**

The social exclusion of some groups in Kenya today is a by product of the socioeconomic order inherited from the British colonialism, which embraced Western economic, social, organizational, linguistic, religious and cultural traits. The common denominator among Kenya's excluded communities is poor access to resources and opportunities, insecurity of tenure and alienation from the state administration. Their under representation in governance restricts their ability to address most of these issues and increases their vulnerability in the face of environmental, economic and political issues. They suffer from low levels of income, poor health and nutrition, literacy and educational performance, and physical infrastructure. Social exclusion is also a function of people's distance from the country's capital, Nairobi. The marginalized societies tend to live in remote areas of the country.

Therefore, the State shall adopt measures including putting in place affirmative actions to ensure that minorities and marginalised groups realize all the rights and fundamental freedoms set out in the Bill of Rights, on a basis of equality, taking into account their identity, way of life, special circumstances and needs.

### **Priority actions**

The Government shall:

- 1. Take legislative, administrative and affirmative actions to ensure the realization of social, economic, political, and cultural rights of the minorities and marginalised groups; and
- 2. Take measures to ensure the protection of ancestral land and other rights of these groups in line with the National Land Policy.

### 4.7 Rights of the Internally Displaced Persons (IDP)

Kenya has had serious problems of internal displacements dating from the colonial period. Prior to 2008, there were approximately 300,000 IDPs. The post election violence that followed the 2007 general elections triggered a wave of displacements that left over 600,000 people homeless. However, the Government and other actors have been responding to this crisis and have resettled many of the 2008 IDPs. The strengthened Bill of Rights in the Constitution supports the rights of IDPs, under Articles 39 and 40.

### Key challenges

Internal Displaced Persons (IDP) face a myriad of challenges brought about by the absence of a legal and policy framework on IDPs, the lack of durable solutions for their return, local reintegration or local resettlement. Tensions and localized violence in some areas also continue to prevent the large-scale reintegration or return of the displaced persons into communities they had been displaced from.

Therefore, the State shall address the root causes of internal displacements and protect any internally displaced person against discrimination, if need be through affirmative actions.

#### **Priority actions**

To address the problems of the IDPs, the Government shall:

- 1. Implement the policy framework on IDPs in line with regional and international standards;
- 2. Enact the IDP legislation;
- 3. Generate respect for diversity and cultivate a culture of respect for the rights of other ethnic groups; and
- 4. Implement policies and laws that nurture a culture of diversity, national cohesion and integration.

#### 4.8 Rights of Refugees

Kenya has been seen as a relatively stable haven for those fleeing persecution or conflict in their home countries, in a region frequently plagued by political turmoil, ethnic violence, armed conflict and drought. As of September 2011, there were 557,340 refugees in Kenya. This substantial population necessitates a rights-based approach to ensuring the protection and assistance of refugees and asylum seekers especially since Kenya has a policy of encampment.

### Key challenges

Some of the key challenges facing refugees in Kenya include the curtailment of rights brought about by encampment. This includes the limitation of their meaningful participation in activities that impact on their lives, their access to services and their freedom of movement. Access to and recognition of documentation remains a challenge for refugees whose protection and access to services relies heavily on the recognition of their refugee status. Xenophobic attitudes also continue to threaten the security of refugees and asylum seekers leaving them susceptible to unlawful arrests, detention and forceful return.

Therefore the state shall take all appropriate measures within its resources to protect and safeguard the rights of refugees to ensure that they live in dignity and respect in accordance with international standards on the protection of refugees.

## **Priority actions**

To address the problems of refugees and asylum seekers, the Government shall, among others:

- 1. Develop and implement a legal and policy framework to promote, protect and safeguard refugee and asylum seekers rights in line with the existing national and international legal frameworks with regard to the protection of refugees.
- 2. Facilitate the meaningful contribution by refugees and asylum seekers to manage their own livelihoods and encourage self-reliance and dignity.
- 3. Create awareness on refugee issues to promote respect for refugee rights and harmonious co-existence.

#### 5.0 IMPLEMENTATION

#### 5.1 Policy strategy

The Constitution contains a comprehensive Bill of Rights that safeguards all categories of human rights. In particular, Article 19 of the Constitution provides that the Bill of Rights is an integral part of Kenya's democratic state. It is also the mandatory legal framework for social, economic, and cultural policies. The purpose of recognizing and protecting human rights and fundamental freedoms is to preserve the dignity of individuals and communities and to promote social justice and the realization of the potential of all human beings. Other than the Bill of Rights, the entire structure of the Constitution is underpinned by the notion of rights. The Constitution protects rights but also imposes mandatory duties on state actors.

Article 21(1) provides that 'it is a fundamental duty of the state and every state organ to observe, respect, protect, promote and fulfill the rights and fundamental freedoms in the Bill of Rights. In this regard, article 10(1) provides that the values, which include human rights principles, bind all state organs, state officers, public officers, and any person whenever any of them applies or interprets the Constitution, enacts, applies or interprets the law or makes or implements public policy decisions.

The Government recognizes the importance of ensuring that the constitutional human rights safeguards become a reality for all Kenyan. The National Policy and Action Plan on Human Rights was thus developed to guarantee the meaningful achievement of specific human rights goals across Government levels and sectors, all aimed at enhancing the respect, observance, protection, promotion, and fulfilment of human rights in Kenya This means that the Government, at national and county level must ensure that all policies and programmes are rights based.

The Action Plan clearly identifies the multitude of implementers (duty-bearers) and assigns duties in the realization of human rights within a within a broad policy framework with both qualitative and quantitative human rights indicators to measure performance and monitor the implementation of human rights.

The Action Plan provides guidance to government officials, non-governmental organisations (NGOs), professional groups, educators, advocates, other members of civil society, and the

public regarding the specific tasks that need to be accomplished to ensure that human rights are effectively observed and to promote cooperation more constructively.

The National Policy and Action Plan on Human Rights complements already existing sectoral policies, many of which in essence already promote the sector-specific human rights guarantees and ongoing reform programmes.

#### 5.2 Institutional framework

Article 21(1) provides that 'it is a fundamental duty of the state and every state organ to observe, respect, protect, promote and fulfill the rights and fundamental freedoms in the Bill of Rights. In this regard, article 10(1) provides that the values, which include human rights, bind all state organs, state officers, public officers, and any person whenever any of them applies or interprets the Constitution, enacts, applies or interprets the law or makes or implements public policy decisions.

The Policy implementation process will be a collaborative effort between the Government ministries and departments, civil society, private sector, academic institutions and all other stakeholders.

#### **5.3 Article 59 Commissions**

The Kenya National Commission on Human Rights, the National Gender and Equality Commission and the Commission on Administrative Justice are expected to carry out their mandates under their respective Acts to monitor and evaluate the implementation of this policy. In order to do this, they shall continuously advise on suitable human rights indicators. Human rights indicators help gauge the human rights impact of government programmes as well as the degree to which the processes used adhere to human rights principles. The indicators used to monitor progress should be developed using participatory methods and stakeholders should be empowered to assess progress and assist in the monitoring and evaluation. The Commissions shall also undertake capacity building for public and private bodies to enable them take responsibilities envisaged in this policy.

#### **5.4 Human Rights Units (HRUs)**

The Office of the Attorney General and the Department of Justice and the Kenya National Commission on Human Rights shall assist in the formation of Human Rights Units in Government ministries, departments and agencies. However these Units will only act as focal points, as all Ministries and Departments are expected to implement the Constitution and therefore mainstream human rights priorities in all projects and programmes. In accordance with the Constitution, all Government activities must be screened for their impact on human rights and the steps taken to minimize any negative impacts.

#### **5.5 Resources and budgeting**

To achieve its objectives the human rights policy requires financial resources and stable budgetary support. To this end, the Government will ensure that resources are mobilized in its budgetary plans to support the mainstreaming of human rights in planning and budgetary process in the various government ministries, departments and agencies. In view of the foregoing, every ministry and agency will be required to provide for human rights realization in its budgets. Adequate resources will also be provided for the implementation of specific projects aimed at promoting human rights.

While the Government will continue enlisting the support of its development partners in the implementation of human rights initiatives, it is committed to providing the bulk of the budgetary support. Moreover, the Government recognizes the role of non-governmental organizations in human rights promotion and will continue to support their efforts in mobilizing resources through the provision of an enabling policy environment.

#### **5.6 Implementation plan**

The detailed implementation of this policy will be through periodic National Action Plans on Human Rights.

There will be need to review this National Policy and Action Plan on Human Rights every five years to take into account the current and future needs of Kenya in view of the social, economic, political and global dynamics in the human rights arena.

# ANNEXURE 1: THE NATIONAL ACTION PLAN ON HUMAN RIGHTS

# CIVIL AND POLITICAL RIGHTS

Right to Life (Article 26(1), 29, 30, 49, 53 (d) and (f) of the Constitution)

Policy Statement: The State shall ensure that every person has the right to life and that no one shall be arbitrarily deprived of their life; that every person has the right to freedom and security of the person, which includes the right not to be subjected to any form of violence from either public or private sources; subjected to torture in any manner, whether physical or psychological; subjected to corporal punishment; or treated or punished in a cruel, inhuman or degrading manner.

Objective	Policy Priority Action	Expected Outcome	Outcome Indicators	Timeframe	Implementation Agency
	Area			S	
To increase the respect, protection and promotion for the right to life	<ul> <li>Nurture a culture of respect for human life</li> <li>Strengthen the justice system and access to courts;</li> </ul>	<ul> <li>Respect for human lives observed by all</li> <li>Justice system institutionally strengthened</li> </ul>	<ul><li>human rights competencies</li><li>Percentage increase in</li></ul>		-OfficeoftheAttorneyGeneral& DepartmentofJustice-MinistryofInterior&-National Police Service-MinistryofEducation,Science& Technology-KenyaNational CommissionofHuman Rights-Ministry ofHealth-Office of the Deputy President-Judiciary-Judicial Service- TheEthicsandAnti-
		• Improved	number of courts• Proportion of received		corruption Commission

	- 1' 1' 4'	and the second s	Office of the D' + f
	adjudication on	complaints on the right to	<u>-Office of the Director of</u>
	complaints relating	life, liberty and security of	Public Prosecution
	to right to life, liberty	person investigated and	
	and security of	adjudicated by the courts,	
	person	the national human rights	
		institution, or other	
		mechanisms	
• Strengthen policing and	• Policing and law	• Number of police and law	
law enforcement	enforcement	enforcement officers whose	
institutions to make	institutions	capacity on human rights	
them more effective,	strengthened	and security as a means for	
efficient, and	C	effective law enforcement	
accountable, including		is built	
through investigation of		• Ratio of police actions that	
allegations of human		prevented violence against	
rights violations.		overall violence occurrence	
iights violations.		• Establish independent	
		police oversight authority	
		and the national police	
		service commission	
		• Percentage decline in	
		corporal punishment	
		• Incidence levels of extra	
		judicial killings	
		• Crime incidence levels	
• Enhance traffic rules in	• Reduced incidences	• Incidence of road carnage	
order to curb road	of road carnage		
carnage			

• Eliminate all forms of	• All forms of violence	• Ratio of killings, violent			
violence	eliminated	attacks and similar crimes			
		in the country			
		• Proportion of poor people			
		subjected to torture and			
		violence			
		• Crime rate disaggregated			
		between the poor and non-			
		poor segments of society			
• Take steps towards the	• Full abolition of the	• number of public debates			
abolishment of the	death penalty	on the death penalty),			
death penalty		(perception survey (index)			
		on people's attitudes			
		towards the death penalty)			
Reduce maternal	• Reduction in	• Number of maternal death			
mortality	maternal mortality	during pregnancy and birth			
cess to Justice (Article 10, 20 (1) (4), 22(1	1), 22 (3), 27 (1), 48, 50,	and 159 of the Constitution)			
licy Statement: The State shall ensure ac	cress to justice hased on	the rule of law for all persons	which is exnedi	te and if any fee is rea	

shall be reasonable and shall not impede realisation of this right.

Objective	Policy Priority Action	Expected Outcome	Outcome Indicators	Timeframe	Implementation Agency
	Area			S	

To increase	• Strengthen legal and	• Legal and judicial	• Number of human rights	-Office of the Attorney
access and	judicial sector	sector institutions	trainings carried out	General & Department of
quality of	institutions	strengthened	-	Justice
legal and			• Proportion of judges,	-Judiciary
judicial			prosecutors and lawyers	-The State Law Office(Office
services			trained on human rights and	of the Attorney General)
available to			related standards for the	-Law Society of Kenya
the public			administration of justice	-Kenya School of Law
and reduce				-National Legal Aid and
barriers to			• Number of disputes	Awareness Programme
justice			resolved by ADR	
		• Increased legitimacy	• Proportion increase in	
		of public institutions	legitimacy of public	
		and citizens trust in	institutions and citizens	
		the institutions.	trust in the institutions.	
		(survey with	(survey with baseline 2012)	
		baseline 2012)		
	• Promote and facilitate	• Use of alternative	• Percentage increase in the	
	alternative forms of	dispute settlement	of alternative dispute	
	dispute resolution	mechanisms	settlement mechanisms	
		(disaggregated by	(disaggregated by sex, age,	
		sex, age, and	and economic status).	
		economic status)		
		increased		
	• Strengthen coordination	• Coordination of	• Number of policy and	
	among actors in the	actors in the criminal	regulation guidelines	
	criminal justice system	justice system	established to facilitate	
		enhanced	coordination between	
			agencies within the	

			criminal justice system.	
e ii	Take measures to enhance access to international human rights mechanisms	• Access to international human rights mechanisms enhanced	• Level of compliance on implementation of the CAT, ICCPR, ICESCR, ICRPD and CEDAW and issue declarations under art. 14 CERD, 22 CAT, Article 34 African Court of Human and Peoples Rights	
			• Number of Optional Protocols ratified, declarations made and implemented	
esp vul ma	ahance access to justice pecially for indigent, lnerable and arginalised dividuals/groups	• Improved access to justice to all	<ul> <li>Number of persons (disaggregated by sex, age, and economic status) who access legal aid</li> <li>Proportion of people availing themselves for justice mechanisms disaggregated by gender and poverty</li> <li>Proportion of poor people having access to legal aid</li> <li>Number of judges and</li> </ul>	

1			courts per unit of		
			population		
			• Average distance between		
			poor households and courts		
			• Average length of		
			proceedings before civil		
			and human rights courts		
			and tribunals		
			• Level of corruption in the administration of justice		
	- Enterne - at ities - af the	- A1:11:4			
	• Enhance ability of the	• Ability of poor to	C		
	poor people to bring	bring offenders to	the courts by the poor and		
	perpetrators of crime to	justice enhanced	vulnerable groups		
	justice		determined		
<b>D</b> . 144		. 1 10 10 20 20 20 70		•• \	
Right to parti	cipate in public affairs (Art	icles 12-18 33, 38, 39, 78-	80 and Chapter 7, of the Const	tution)	
	ent: The State shall ensure e				
Objective	Policy Priority Action	Expected Outcome	<b>Outcome Indicators</b>	Timeframe	Implementation Agency
	Area			S	
Τ					
To ensure a	• Improve the	• Credible electoral	• Incidences of electoral		-Parliament,
democratic	• Improve the institutional settings and	Credible electoral monitoring body	• Incidences of electoral malpractice reported and		-Parliament, -Office of the Attorney
	1				-Office of the Attorney General & Department of
democratic	institutional settings and	monitoring body	malpractice reported and		-Office of the Attorney
democratic political	institutional settings and monitoring mechanisms	monitoring body	malpractice reported and adjudicated		-Office of the Attorney General & Department of
democratic political system that is	institutional settings and monitoring mechanisms for credible, free, and	monitoring body	<ul><li>malpractice reported and adjudicated</li><li>Number of people</li></ul>		-Office of the Attorney General & Department of Justice
democratic political system that is issue-based,	institutional settings and monitoring mechanisms for credible, free, and	monitoring body	<ul><li>malpractice reported and adjudicated</li><li>Number of people prosecuted for hate speech</li></ul>		-OfficeoftheAttorneyGeneral&DepartmentofJusticeIndependent,Electoraland

oriented and					
accountable					
accountable					
		• Increased efficiency	• Level of automation on		
			electoral process		
			electoral process		
		process			
	• Conducting civic	• An informed and	• Proportion of citizens		
	education programmes	active citizenry	above 18 years with IDs		
	to widen knowledge and		• Average voter turnout in		
	participation among		national and local elections,		
	citizens		by disaggregated data		
	• Operationalize the	• National Values and	• No. of human rights		
	National Values and	Principles of	violations based on		
	Principles of	governance	ethnicity		
	governance				
	• Ensure full and equal	• Improved	• Proportion of people taking		
	participation of citizens	participation of	part in the polls against		
	in the conduct of public	citizens in the	number of registered voters		
	affairs including	conduct of public	• Proportion of poor and non-		
	elections	affairs including	poor appointed to public		
		elections	office		
	• Enhance participation of	• Improved	• Extent of involvement of		
	the people in	participation of the	the public in government		
	government	people on	programmes		
	development	government	• Number of public		
	programmes	development	participation for aorganized		
		programmes	by various government		
			departments		
			L	1	

	• Ensure enjoyment of the right to freedom of assembly	• Right to freedom of assembly enhanced	• Proportion of procedurally organised public meetings, demonstrations or strikes disallowed		
	• Ensure enjoyment of the right to information by the people	• Right to information by the people guaranteed	<ul> <li>Number of activities organised by the government to share information that address the needs of the poor</li> <li>Share of public expenditure on dissemination of information</li> </ul>		
	• Ensure enjoyment of right to freedom of association for all	• Improved right to freedom for all	• Proportion of poor people belonging to any association		
	• Enhance participation of the people on government development programmes	• Improved participation of the people on government development programmes	<ul> <li>Extent of involvement of the public in government programmes</li> <li>Number of public participation fora organized by various government departments</li> </ul>		
ECONOMIC, SOCIAL AND CULTURAL RIGHTS				1	

Right to Health (Article 43 (1) (a) of the Constitution

Policy Statement: The State shall ensure that every person has the right to the highest attainable standard of health, which includes the right to health care services, including reproductive health care; The rights to health shall be progressively implemented to ensure the rights is available, accessible, affordable and is of acceptable quality to all

Objective	• Enhance participation of the people on government development programmes	• Improved participation of the people on government development programmes	<ul> <li>Extent of involvement of the public in government programmes</li> <li>Number of public participation fora organized by various government departments</li> </ul>	Implementation Agency
To progressive ly ensure health care is available, accessible, affordable and of acceptable quality to al	• Ensure the right of access to health facilities, goods and services on a non- discriminatory basis, especially for vulnerable or marginalised groups, such as women, children, infants, ethnic minorities and persons living with HIV	health facilities, goods and services	<ul> <li>Proportion of people accessing quality health services</li> <li>Number of measures put in place to ensure the right to access health facilities, goods and services on a non-discriminatory basis especially for the vulnerable and marginalized</li> </ul>	Ministry of Health -National Treasury
	• Ensure that no person	• Access to	• Number of people denied	

shall be denie	0,	the right to access	
emergency medic		emergency services	
treatment as stipulate in Art. 43 (2) of th			
Constitution	e		
	a Caharant haalth		
Ensure that the existin	•	• Number of existing health	
health related policies an	1	related policies and	
development plans a		development plans aligned	
e	e aligned with the	to the Constitution of Kenya	
Constitution of Kenya,	Constitution		
Ensure improved heal	_		
indices (WHO, reduce	2	mortality rates	
infant mortality; matern		• Infant mortality rate	
<i>J</i> /		• Proportion of under-five	
patient ratio, li	8,	children immunized against	
expectancy)	in Malaria	communicable diseases	
		• Malaria prevalence rate	
		(data disaggregated for	
		these groups)	
	Reduced maternal	Maternal mortality ratio	
	mortality	• Proportion of births	
		attended by skilled health	
		personnel	
		• Proportion of mothers with	
		access to pre- and post-	
		natal medical care facilities	
Reduce HIV/AIDS	Reduced	HIV/AIDS prevalence rate	
	prevalence of HIV	<ul> <li>Condom use rate</li> </ul>	

I		
	and AIDS	Rate of accessibility to HIV/AIDs centres
		<ul> <li>Number of children orphaned by HIV and AIDS</li> </ul>
		• Proportion of people undergoing testing and counselling
Improve all aspects environment a industrial hygiene	of • Improved hygiene nd and living environment	Basic environmental control measures
Prevent, treat a control epidem endemic, occupatio and other diseases		Prevalence rate of epidemic, endemic, occupational and other diseases
Eliminate the incident of communicated diseases		<ul> <li>Prevalence and mortality rate associated with communicable diseases</li> <li>Proportion of people with access to clean, safe drinking water</li> <li>Proportion of people with access to adequate sanitation</li> <li>Proportion of people immunized against communicable diseases</li> </ul>
		(e.g. HIV/AIDS, malaria,

		tuberculosis)
• Ensure access to adequate and affordable primary health care	Improved access to medical care	<ul> <li>Life expectancy at birth</li> <li>Proportion of public expenditure on primary health care</li> <li>Proportion of the poor not covered by any kind of pre-payment mechanisms e.g. health insurance</li> <li>No. of primary health care units per thousand population</li> <li>Proportion of the poor population with access to</li> </ul>
• Eliminate gender inequality in access to health care	inequalities in access to health care	<ul> <li>affordable essential drugs</li> <li>Ratio of women and men treated in medical institutions</li> <li>Disability adjusted life years lost for men and women</li> <li>No. of doctors per population</li> <li>Number of referral hospitals</li> </ul>

management	Policy Statement: The State shall ensure the protection of property rights for all persons including a system of land administration and management which ensures equitable access to land; security of land rights in terms of property and use of land; elimination of gender discrimination in law, customs and practices relating to land and ownership of land guided by the Constitutions and the National Land Policy					
Objective	Policy Priority Action	Expected Outcome	Outcome Indicators	Timeframe	Implementation Agency	
	Area			S		
• To improve the system of land administrat ion and manageme nt towards equitable access to land and security of land rights	• Revise and harmonise sectoral laws in accordance with the land rights anchored in the Constitution	Coherent and consistent land legislation and policies in accordance with the Constitution	• Sectoral laws reviewed and harmonised		-Ministry of Lands, Housing & Urban Development -Office of the Attorney General & Department of Justice -Kenya Law Reform Commission -Ethics and Anti-Corruption Commission -National Land Commission	

	• Provide an effective system for the settlement of land disputes in accordance with the Constitution	• Efficient and independent, transparent, accountable and democratic land dispute systems and	• Number of cases addressed by the land dispute mechanisms as a proportion of the reported cases	
		mechanisms including Alternative Dispute Management regimes established		
•	• Implement measures to guarantee the land rights and security of tenure for the vulnerable and marginalized and minority groups	• Measures to guarantee the land rights and security of tenure for to vulnerable and marginalized and minority groups implemented including equal inheritance and ownership of land and property enhanced	• Number of poor, vulnerable, marginalized and minority groups (disaggregated) accessing security of tenure	
•	• Adoption of legislation, guidelines defining the circumstances and safeguards under which evictions are to take	• Protection from forced evictions	• Number of evictions, carried out in accordance with laid down guidelines	

place,			
• Curb land allocation malpractices	Incidences of grabbed land reduced	• Number of grabbed land repossessed	
• Affordable and efficient land transactions	Improvedtheefficiencyforlandtransactionstominimizecorruption	• Rate of finalisation of land transactions	
• Resolution of historical injustices	Historical injustices Resolution of	• Incidence levels of violence or fighting over land rights	

Human and Wildlife Conflict

Policy Statement: The State shall undertake measures including legislative, policy, institutional and administrative to manage wildlife and human-wildlife conflict

• Wildlife	•Establishment of a land	Land use policy that	• Number of policies and	-Ministry of Environment,
and	use policy that protects	protects both the	legislations to protect both	Water & Natural Resources
human-	both the wildlife and	wildlife and human	the wildlife and human	-National Environment
wildlife	human population	population developed	population developed	Management Authority
conflict				-Kenya Wildlife Service
managed				-Ministry of Environment,
				Water and Natural Resources
	• Protection of property	• Protection of	• Percentage reduction of	
	and land rights and the	citizens property and	cases of human-wildlife	
	standard of living for	land rights from	conflict	
	citizens living close to	wildlife activities	• Proportion of compensation	
	wildlife		to number of cases reported	

		relating to wildlife	
Protection of wildlife as means to human subsistence and environmental basis	• Respect for wildlife and activities associated with wildlife enhanced		
		• Area of water catchment rehabilitated/ conserved	

The Right to Housing (Article 43 (1) (b) of the Constitution)

Policy Statement: The State shall ensure that every person particularly the vulnerable and marginalized has the right to accessible and adequate housing and shall endeavour by all appropriate means within its available resources, to ensure the progressive realisation of this right

To increase	• Take legislative, policy	• Legislative, policy	• Number of legislations,	-Ministry of Lands, Housing &
access to	and other measures to	and other measures	policy and other measures to	Urban Development
adequate	guarantee the right of	to guarantee the	guarantee the right of	-The National Treasury
housing for	access to adequate	right of access to	access to adequate housing	-National Housing Corporation
all citizens	housing recognizing the	adequate housing		-Ministry of Environment,
particularly	constituent aspects of	developed		Water & Natural Resources
the	the right to housing			-Ministry Health
vulnerable	particularly for the			-Ministry of Interior &
and	vulnerable and			Coordination of National
marginalized	marginalized			Government
				-Ministry of Transport &
				Infrastructure
				-Ministry of Industrialization
				& Enterprise Development

	• Access to adequate	• Number of housing units	
	housing for the	constructed for the	
	vulnerable and	vulnerable and marginalized	
	marginalized	guided by the constituent	
	increased	elements of the right to	
		housing including access to	
		clean and safe water,	
		sanitation facility, electricity	
		and garbage disposal	
	• Planning and	• Number of houses	
	implementation of	constructed per year	
	housing projects	targeted for vulnerable and	
	targeted for	marginalized groups	
	vulnerable and	effectively involve and	
	marginalized groups	consult them	
	effectively involve		
	and consult them		
• Ensure all people have a	• All people living in	• Proportion of homeless	
dissent shelter	dissent shelter	people in the overall	
		population	
• Ensure people enjoy	• Security of tenure	• Proportion of people in the	
security of tenure	provided	overall population with legal	
	_	title to their homes, with	
		statutory or other legal	
		protections with respect to	
		evictions	
		• Proportion of people living	
		in informal settlements	

		forcibly evicted within a
		given period
• Ensure people	live in • Situations of pe	ople • Proportion of poor
housing situate	ed in a living in hou	using households within 5
safe and	healthy situated in un	safe kilometres of a hazardous
location	and unhe	althy site
	locations elimin	ated
Ensure all peopl	le live in • Improve prov	ision • Monthly housing
affordable housi	ing of adec	uate expenditure of median poor
	affordable housi	ng household as a proportion of
		monthly income
Ensure provis	sion of • Improved adeq	uacy • Proportion of residential
adequate ph	hysically of physically	cally buildings occupied by the
accessible housi	ing accessible housi	ng disabled that are easily
		accessible
• Ensure	essential • Improved prov	sion • Proportion of households
services, facilit	ties and of housing servi	ces with potable water,
infrastructure	are	sanitation facilities,
provided with he	ousing	electricity, roads

The Right to be Free from Hunger and to have Adequate Food of Acceptable quality (Articles 43(1) (c), of the Constitution)

Policy Statement: The State shall ensure that every person has the right to be free from hunger and to have adequate food of acceptable quality. The State shall ensure progressive realisation of this right as a means of achieving food security for all

Objective	Policy Priority Action	Expected Outcome	<b>Outcome Indicators</b>	Timeframe	Implementation Agency
	Area			S	

• To enhance Food Security	• Take legislative, policy, administrative and judicial measures including the setting of standards to implement the right to food as guaranteed in Art. 43 (1) (c) of the Constitution	• Access to the right to adequate food and the right to be free from hunger, for every person increased	• Number of legislations, policies developed and administrative and judicial measures taken to enhance access to adequate food and the right to be free from hunger	-Ministry of Health -Ministry of Agriculture, Livestock & Fisheries -Ministry of Devolution & Planning -The Executive Office of the President
	• Ensure that all people are free from chronic hunger	• Incidences of malnutrition and ,disease reduced	<ul> <li>Proportion of underweight and stunting children under- five years of age</li> <li>Proportion of undernourished population</li> <li>Increased access food of acceptable quality in times of natural and other disasters</li> </ul>	
	• End discrimination in access to food or resources for food production, such as land	• Non discrimination and equality in the access to adequate food including resources for food production particularly for the vulnerable, marginalized and minority groups enhanced	<ul> <li>Proportion of people with inadequate intake of dietary food disaggregated in terms of gender</li> <li>Proportion of underweight girls and boys</li> </ul>	

		_		
		• Promote	• Average cost of production	
		competition among	of food production by	
		private dealers in	farmers	
		agricultural inputs	• Proportion of farmers	
			accessing cheap farm inputs	
			• Effective regulatory	
			mechanisms introduced	
		• Enhanced right to	• Proportion of people with	
		property and	title deed	
		effective land	• No. of people resettled on	
		registration	productive land	
		• Affordability of	• Percentage change in food	
		basic food stuffs	prices	
			• Proportion of household	
			expenditure on food	
•	• Ensure all people have	• Knowledge of	• Number of measures	
	access to safe food of	nutrition value and	undertaken to enhance	
	adequate nutritional	access to food	access to adequate food	
	value	disseminated	including resources for food	
			production	
			• Proportion of people with	
			inadequate intake of dietary	
			food	
			• Proportion of people	
			vulnerable to consumption	
			of unsafe food	
			• Proportion of people	
			exposed to public	

	<ul> <li>Access to adequate food of acceptable quality in times of natural and other disasters</li> </ul>	<ul> <li>information and awareness regarding food safety</li> <li>Number of people accessing adequate food of acceptable quality in times of natural and other disasters</li> </ul>	
Reform the agrarian system to achieve the most efficient development and utilization of natural resources	Agricultural production and food availability increased	<ul> <li>Number of measures undertaken to develop and/or reform the existing agrarian systems, including eradicating impediments, the strengthening domestic agricultural production (e.g. agriculture-extension, irrigation, credit, marketing</li> <li>Strengthening of small scale farmers</li> </ul>	
	• Methods of production, conservation and distribution of food by making full use of technical and scientific knowledge improved	• Level of automation and application of technical knowledge in conservation and distribution of food	
Mitigating against the effects of climate change	• Effects of climate change reduced	• Number of measures put in place to mitigate effects of climate change	

The side of an end of an element of a sector sector of the sector is a feature it with a sector of the sector is a feature it with a sector of the sector is a feature it with a sector of the sector					

The right to clean and safe water in adequate quantities and to sanitation

Policy Statement: The State shall ensure that every person has the right to access to clean and safe water in adequate quantities and to sanitation without discrimination and shall endeavour by all appropriate means within its available resources, to ensure the progressive realisation of this right

Objective	Policy Priority Action	Expected Outcome	Outcome Indicators	Timeframe	Implementation Agency
	Area			S	
To increase access to clean and safe water and sanitation	• Strengthen legislations and policies that guarantee the right of access to clean and safe water and sanitation recognizing the constituent elements of the right including accessibility, quantity, cartage, availability, assurance of supply, quality, upgradability and the needs of different groups	and sanitation without discrimination for	<ul> <li>Proportion of population (disaggregated) receiving piped water or water from a protected source using an improved drinking</li> <li>Proportion of the population (disaggregated) has access (individual or shared) to improved sanitation facilities</li> </ul>		<ul> <li>-Ministry of Environment, Water &amp; Natural Resources</li> <li>-Water Resource Management Authority</li> <li>-Water Resource User's Association</li> <li>-Water and Sewerage Companies,</li> <li>-Kenya Water Institute,</li> <li>-Water Services Boards</li> <li>-Water Services Trust Fund</li> <li>-Kenya Water Institute</li> <li>National Water Conservation</li> <li>&amp; Pipeline Corporation</li> </ul>
	Take appropriate measures for the management of water	Ensuring safewaterdisposalforenvironmentalrotectionprotectionandsustainableuse,managementand	<ul> <li>Percentage reduction in incidences of pollution on drinking water</li> <li>Number of measures taken to manage and conserve water resources</li> </ul>		

pre	sources and the eservation of water ainst pollution	conservation of water resources enhanced		
• Un ens to sar dis for the ma	ndertake measures to sure affordable access adequate water and nitation in a non- scriminatory manner r all particularly for	<ul> <li>Affordable access to adequate water and sanitation in a non- discriminatory manner for all particularly for the vulnerable, marginalized and minority groups enhanced</li> <li>A sound and sustainable financial system for water</li> </ul>	<ul> <li>Percentage of people in informal human settlements receiving clean water and sanitation services</li> <li>Average cost per person to access sufficient,, safe and regular water or services and sanitation particularly for the vulnerable, marginalized and minority groups</li> <li>Share of budget allocation to water services</li> </ul>	
		resource management, water supply, and sewage collection, treatment and disposal developed		
Policy Statement:	The State shall ensur	• •	e Constitution) he right to education. Basic edu urces, to ensure the progressive r	
• •			•	

• To	• Take legislative, policy	• Access to education	• Increased net enrolment	-Ministry of Education,	
increase	and other measures to	for all particularly	rates for the vulnerable and	-Commission for High	her
access to	improve access to	the vulnerable and	marginalized groups	Education	101
the right to	education for all	marginalized	<ul> <li>Increased transition rates</li> </ul>	-University Councils	
education		e		-Oniversity Councils	
	particularly the	groups increased	for the vulnerable and		
recognizin	vulnerable and		marginalized groups		
g the	marginalized groups				
constituent					
elements of					
the right					
including					
that					
education					
is					
available,					
accessible,					
and					
culturally					
acceptable,					
and					
(adaptable)					
and of high					
quality					
	• Improve the quality of	• Improved quality	• Quality standards level for		
	teacher training and	teacher training and	teacher training colleges in		
	education programmes	education provided	place		
	1.0	meets high quality	• Rate of review of education		
		standards with	curricula		
		contents relevant to			

• Ensure balancing between the regions especially bringing up those that lag behind in enrolment	the needs oftheeconomyandsociety-• Affirmative-measuresundertakentoenhanceaccesstoeducationforthe	Proportion of less advantaged and marginalized in the education system	
	vulnerable and marginalized		
Ensure provision of universal primary education	Universal primary education achieved	<ul> <li>Net enrolment ratio in primary education</li> <li>Proportion of pupils starting grade 1 who reach grade 5</li> <li>Literacy rate in the age group 15-24</li> <li>Drop-out and attendance rates in primary schools</li> <li>Share of public expenditure on primary education</li> <li>Proportion of pupils not paying fees</li> <li>Average fees paid per pupil in public schools</li> </ul>	
• Eradicate illiteracy	Literacy levels improved	<ul> <li>Overall adult literacy rate</li> <li>Literacy rate for 15-24 age group</li> </ul>	
Ensure equal access for	Improved enrolment	Net enrolment in secondary	

	all to secondary	on secondary	education, disaggregated for	
	education	education	<ul><li>poor and non-poor</li><li>Share of public expenditure</li></ul>	
			on secondary education	
			• Ratio of girls to boys in	
			secondary education	
			• Drop-out and attendance	
			rates in secondary education	
			• Proportion of children with	
			disabilities attending	
	D 1 11	Increased access to	secondary education	
	• Progressively enable free secondary	Improved access to secondary education	• Proportion of secondary students not paying school	
	education	secondary education	fees disaggregated for poor	
			and non-poor	
			• Average fees paid by	
			secondary students in state	
			schools	
	• Eliminate gender	Gender disparity in	• Ratio of girls to boys in	
	disparity in primary and	primary and	primary and secondary	
	secondary schools	secondary schools eliminated	schools	
		eliminated	• Ratio of literate females to	
			males of between ages 15- 24	
			• Rate of accessibility of	
			sanitary towels by the girl	
			child	
•	• Improve the quality of	Quality of primary	• Pupil-teacher ratio	

pri	rimary and secondary	and secondary	• Teacher classroom ratio	
ed	lucation	education improved	• Proportion of	
			primary/secondary students	
			receiving textbooks free of	
			charge	

The Right to a clean and healthy environment (Articles 42, 69 and 70, of the Constitution)

Policy Statement: The State shall progressively realise the right of everyone to live in a clean, healthy, and protected environment including sustainable utilisation and exploitation of resources and the fair sharing of their benefits.

To promote	• Undertake legislative,	• Operationalise the	• Level of operation of the	-Ministry of Environment,
the	policy and institutional	environment and	environment and land courts	Water & Natural Resources
	1 0		environment and fand courts	
sustainable	reforms for a better	land court	•	-National Environment
use of the	coordinated and			Management Authority
environment	managed environment			-Ministry of Lands, Housing &
	and for the eradication			Natural Resources
	of practices and			-Judiciary
	activities that endanger			
	the environment in line			
	with the provisions of			
	the Kenyan Constitution			
	• Ensuring judges and	• Capacity for judges	• Number of judges and	
	magistrates are trained	and magistrates on	magistrates trained on	
	on environmental law	environmental law	environmental law and its	
	and its protection	and its protection	protection	
	Ĩ	built	L	

Put measures in place to improve environmental resources data	• Improved management standards for sustainable use of the environment	• Level of reduction of pollution and penalties in place for polluters	-	
	• Improve forest cover	• Increased percentage of tree cover		
Put in place programmes to encourage public participation on environmental concerns	• Greater responsiveness of the public on environmental issues	• Number of programmes put in place to encourage public awareness on environmental issues		
• Utilise the environment and natural resources for the benefit of the people	• Increased sustainability and benefits on the use of environment and natural resources	• Extent of utilization of resources as a proportion of total available resources		

## **GROUP RIGHTS**

# Women rights (Article 27(3), 21(3),59 and 100 of the Constitution)

Policy Statement: The State shall ensure that all women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres

Objective	PolicyPriorityAction Area	Expected Outcome	Outcome Indicators	Timeframes	Implementation Agency
• To eliminate all forms of discrimination against women and enhance gender equity in all spheres	• Development and implementation of laws and policies to eliminate discrimination against women and promote equity	to eliminate discrimination against women and promote equity	• Number of policies and laws developed to eliminate discrimination against women	2012-2017	-OfficeoftheAttorney General &DepartmentofJustice-MinistryofInterior&CoordinationMinistryofNationalGovernment-NationalPoliceServiceCommission-MinistryofDefence-Ministry-MinistryofEducation,Science& Technology-National Gender &EqualityCommission-MinistryofDevolution&Planning-Mining

• Develop and implement measures including affirmative to eliminate discrimination against women and promote equality	• Reduced incidences of discrimination against women	<ul> <li>Percentage         reduction         in         incidences         of         complaints         of         discrimination         received,         investigated,         and         resolved         by         the         constitutional         authorities         or         appropriate agencies</li> </ul>	
• Strengthen the capacity of women to exercise and claim rights	• Capacity of women to exercise and claim their rights strengthened	• Number of women empowered to claim their rights	
• Ensure equitable representation at all levels of devolution	• Increased equality	<ul> <li>Proportion of representation women to men participating in all spheres of public life (data disaggregated by sector) including in: senior positions, political representation, formal employment etc</li> </ul>	

		• Average wage of
		females to males in
		different economic
		sectors
• Strengthen	• Institutions that	• Number of
institutions that	advance/promote	institutions in
promote women	women rights	promoting women
rights	strengthened	rights operational
		• Level of scope, and
		impact of measures
		implemented by
		Institutions that
		promote women
		rights
• Eliminate violence	• Violence against	Rate of specific
against women	women reduced	crime against
		women
		disaggregated
		between poor and
		non-poor segments
		of society

Children rights (Article 14(4) 15 (3) 21 (3), , 53 of the Constitution), The Children's Act, The National Children Policy

**Policy Statement:** The State shall take all appropriate measures to ensure that the rights of the child are protected guided by the principles of non discrimination, the best interests of the child, respect for the views of the child and the right to life, survival and development.

Objective	Policy Priority	Expected Outcome	<b>Outcome Indicators</b>	Timeframes	Implementation
	Action Area				Agency
To enhance the realization of children's rights	Action Area • Strengthen the enforcement of legislation and policies that enhance the realization of children rights and in particularly against abuse and neglect	• Protection, promotion and respect for children rights and in particular protection of children against abuse and neglect enhanced	• Level of enforcement of legislation and policies that enhance the realization of children rights and in particularly against abuse and neglect	2012 - 2017	Agency-OfficeoftheAttorney GeneralAttorneyAttorney GeneralofDepartmentofJusticeJudiciaryof-Judiciaryof-LawSocietyofKenyaAwarenessNational Legal AidandAwarenessAwarenessProgrammeMinistry of HealthofEducation,of-MinistryofEducation,TheNationalTreasuryof-MinistryofDevolution&PlanningDepartmentofChildren's ServicesDepartmentofSocial ServicesNationalCouncilforChildren
					Services
	• Enhance the	• Implementation of	• Number of		

· ·	1		, I	
	mplementation of	the rights of	1 0	
	he rights of	children belonging		
c	children belonging	to vulnerable	enhance the rights	
to	o vulnerable or	marginalised and	of children	
d	lisadvantaged	minority groups	belonging to	
g	groups, including	enhanced	vulnerable,	
cl	children with		marginalized and	
d	lisabilities; children		minority groups	
ir	nfected with HIV		including	
a	nd/or affected by		enhancing their	
H	HIV/AIDS;		right to education,	
0	orphans; indigent		health, safe and	
cl	children and		clean water and	
cl	children in remote		sanitation, social	
0	or marginalized		security, protection	
a	reas.		from abuse and	
			neglect	
• E	Eliminate child	• Child labour	Labour force	
la	abour	eliminated	participation of	
			children under the	
			age of 15	
			• Prevalence of	
			worst forms of	
			child labour (in	
			the sense of ILO	
			convection no.	
			182)	
			102)	

Rights of PWDs (Articles 54 of the Constitution), The Persons with Disabilities Act, The National Disability Policy Policy Statement: The State shall ensure that all persons with disabilities are treated with dignity and respect. The State shall endeavour to take all appropriate measures within its resources including affirmative actions to minimize barriers to equalization of opportunities for persons with disabilities in all aspects of social-cultural, economic, and political life.

Objective	Policy Priority	Expected Outcome	<b>Outcome Indicators</b>	Timeframes	Implementation
	Action Area				Agency
• To promote dignity and respect for Persons With Disabilities	• Implement the rights of PWDs through legislation, administrative, judicial and other measures including affirmative actions	• Improved access of PWDs to social economic needs including education, health, employment, and public facilities	<ul> <li>Number of policies and legislations recognizing the rights of PWDs</li> <li>Number of PWD accessing economic opportunities and social amenities</li> </ul>	2012 - 2017	-Ministry of Education, -The National Treasury -National Council of Persons with disabilities -Ministry of Devolution & Planning
	• Strengthen national institutions that promote the rights of persons with disabilities	• National institutions that promote the rights of persons with disabilities strengthened	<ul> <li>Structures in place to promote and protect the rights of PWDs</li> </ul>		Training
	• Creating awareness for persons with disability	•	• Existence, scope and impact of measures implemented by Institutions that		

			promote the rights of persons with disabilities			
Rights of the Youth (Articles 21 (3), 55, 97 (1) (c), 98 (1)(c)100 (c), 177 (1) (c)of the Constitution), The Kenya National Youth Policy Policy Statement: The State shall take measures, including affirmative action programmes, to ensure that the youth have access relevant education and training; opportunities to associate, be represented and participate in political, social, economic and other spheres of life; access employment; and are protected from harmful cultural practices and exploitation.						
Objective	PolicyPriorityAction Area	Expected Outcome	Outcome Indicators	Timeframes	Implementation Agency	
• To increase youth access to education, and training; opportunities to associate, be	• To ensure that youth have access to	access to education training	<ul> <li>Percentage of youth with relevant skills and in employment</li> <li>Rate of employment among the youth</li> </ul>	2012 – 2017representedandparticipateinpolitical,social,economicandother spheres	-Ministry of Devolution & Planning -The National Treasury	

exploitation

practices

other spheres of

employment; and are protected from harmful cultural

access

and

life;

	• Take measures to protect youth form harmful cultural practices and exploitation	• Enhanced protection for youth from harmful cultural practices and exploitation	<ul> <li>Reduction in incidences of youth exploitation through harmful cultural practices</li> </ul>	
	• Participation in leadership and decision making	• Youth participation in leadership and decision making processes increased	<ul> <li>Proportion of youth participating in leadership and decision making processes</li> </ul>	
Ŭ Ŭ	ons (Articles 21 (3), 57) ate shall ensure the olde	er persons shall live in a	lignity and respect and re	eceive reasonable care and assistance
• To ensure older persons their life in dignity and receive reasonable care	• Respect the dignity for older persons and provide them with the necessary care	• Respect for the rights of older persons observed	<ul> <li>Number of measures targeted towards changing negative attitudes towards older persons</li> </ul>	-Ministry of Devolution & Planning -Ministry of Labour, Social Security & Services
		• Increased protection of older persons from neglect and other forms of physical and/or mental abuse	<ul> <li>Percentage reduction in negative perceptions and attitudes on older persons</li> <li>Percentage reduction in incidences of neglect and abuse of</li> </ul>	

		older persons		
The rights of marginalized communities and	groups ( Articles 56, 10	1	177, 201 and Article 2	04)
Policy statement: the State shall include con		• •		-
and if need be give rise to affirmative action	The State shall ensur	e the protection of the	rights of marginalize	d communities and
groups				
• To ensure the • The realisation of	• Enhanced	• Number of		-Office of the
protection of the affirmative action	participation in	Affirmative action		Deputy President
rights of minority programmes for	political and	programmes		-Ministry of Sports,
and marginalized minorities and	governance issue,	undertaken		Culture & The Arts
groups marginalized groups.	access to economic,			-Ministry of Lands,
	social and cultural			Housing & Urban
	rights			Development
				-Ministry of
				Devolution &
				Planning
				-The National
				Treasury
Protection of	• Enhanced	• Number of measures		
ancestral land and	protection of the	undertaken to		
other rights of these	right to ancestral	enhance protection		
groups	land and other right	of the rights of		
	for minority and	minority and		
	marginalized	marginalized groups.		
	groups			

## **Rights of Internally Displaced Persons**

Policy Statement: The State shall provide freedom of movement for IDPs and protect them against discrimination if need be through affirmative action.

• To ensure the	Develop and	• Enhanced	• Number of legal and	-Ministry of
protection of the	implement a legal	protection of the	policy frameworks	Devolution &
rights of Internally	and policy framework	rights of Internally		Planning
<b>Displaced Persons</b>	on IDPs in line with	<b>Displaced Persons</b>		-The National
	regional and			Treasury
	international			- Ministry of
	standards			Lands, Housing &
				Urban
				Development
	Generate respect for	• Enhanced	• Number of measures	
	diversity and cultivate	promotion for the	taken to promote the	
	a culture for the	respect for ethnic	respect for positive	
	respect of the rights	and cultural	ethnic and cultural	
	of other ethnic groups	diversity	diversity	
			• Incidence level of	
			ethnic animosity	

## **Rights of Refugees**

**Policy Statement:** 

The state shall take all appropriate measures within its resources to protect and safeguard the rights of refugees to ensure that they live in dignity and respect

• To ensure the	Develop and	• Enhanced	• Number of legal	-Ministry	of
protection of the	implement a legal and	protection of the	and policy	Interior	&
rights of Refugees	policy framework to	rights of refugees	frameworks	Coordination	
in Kenya	promote, protect and	and asylum	developed	National	
	safeguard refugees	seekers		Government	
	and asylum seekers'			-Kenya Nation	nal
	rights in line with the			Commission	on
	existing national and			Human Rights	
	international legal				
	frameworks with				
	regard to the				
	protection of refugees				
	Facilitate the	• Enhanced	• Number of		
	meaningful	contributions of	measures taken to		
	contribution by	refugees and	encourage refugees		
	refugee and asylum	asylum seekers in	and asylum seekers		
	seekers to manage	the management	to contribute in the		
	their own livelihoods	of own livelihood	management of		
	and encourage self-	and enhanced self	own livelihood		
	reliance and dignity.	– reliance and			
		dignity			
	Create awareness on	• Greater	• Number of		
	refugee issues to	responsiveness of	programmes put in		
	promote respect for	the public on	place to encourage		
	refugee rights and	Refugee issues	public awareness		

harmonious co-		on refugee issues	
existence			
Provide welfare	• Enhance	Percentage increase	
services to refugees	livelihood for the	in number of	
	refugees	refugees accessing	
		basic social	
		amenities	

#### MONITORING AND EVALUATION FRAMEWORK

The monitoring and evaluation framework will facilitate effective routine managerial and coordination control as well as strategic assessment of outcomes and impact. The Framework will also provide the material from which lessons can be learned and policy analysis developed.

#### Monitoring

The monitoring will be at the operational level within each implementing agency to facilitate management and control, and at the strategic level to facilitate and inform reforms and the next phase of programme development and management.

#### **Operational level**

At the operational level implementing agencies will be requires to provide appropriate, timely and sufficient information about the activities carried out under each output, and which information will serve several purposes: as a management tool, as a databank to inform decisions at the operational level; to keep stakeholders informed and to underpin strategic –level monitoring.

#### **Strategic Level**

Strategic level monitoring will be the responsibility of the NAPs and will also facilitate the information, dissemination and knowledge management role that the NAPs has. The NAPS will carry out the following strategic monitoring activities:

- Establish baseline information which can be used as a starting point for all the NAP activities, both as a tool to facilitate targeting and as fixed point from which trends in agreed key indicators for outputs can be tracked.
- Systematically collect a range of data at fixed intervals to document changes in the target population and attribute these to the NAP activities (where appropriate).
- Undertake special analyses as necessary to explore changes in particular agreed key indicators
- Disseminate and publish monitoring information in appropriate formats to implementing agencies, programme structures, donors, and other key stakeholders to facilitate lesson learning and contribute to dialogue and the future design of the NAP

#### Evaluation

The evaluation during the NAP will seek to attain the following:

- Establish achievement of outputs and impact at the objectives level
- Confirm that programme activities have been carried out effectively and to appropriate quality standards.

The evaluation will consist of:

#### **Evaluation of Progress towards Key Milestones**

This will be carried out by an independent contractor competitively sourced. It will use the information generated through the monitoring activities and will supplement this by undertaking special studies to assist in forming a view of progress and impact. It will undertake two such evaluations during the NAP, one mid-term and the other will be an end-term evaluation.

# ANNEXURE 2: INTERNATIONAL HUMAN RIGHTS TREATY OF WHICH KENYA IS A STATE PARTY

United Nations Charter	16 th December 1963
Universal Declaration of Human Rights (UDHR)	
International Covenant on Civil and Political Rights (ICCPR)	Accession 23.03.1976.
International Covenant on Economic, Social, and Cultural Rights (ICESCR).	Accession 01.05.1972
International Convention on the Eliminations of all of Discrimination Against Women (CEDAW)	Accession 09.03.1984
African Charter on Human and Peoples' Rights (ACPHR).	Accession 23/01/1992
International Convention on the Elimination of all Forms of Racial Discrimination (CERD);	Accession 13.09. 2001
International Convention of the Rights of the Child (CRC)	Ratification 30.07.1990
International Convention against Torture and Other Cruel, Inhuman, or Degrading Treatment or	Accession 21st February 1997
Punishment. New York,	
Optional Protocol on the Involvement of Children in Armed Conflict	Ratification 28.01.2002
Optional Protocol to Convention on the Rights of the Child on Prostitution and Pornography	Signature 08.09.2000
African Charter on the Rights and Welfare of the Child	Accession 23rd October 1992
Protocol to the African Charter on Human and Peoples' Rights on the Establishment of an African	Ratification 4th February 2004
Court on Human and Peoples' Rights	
ILO Convention 128 on Employment A co	Ratification 09.04.1979
ILO Convention 138 on Employment Age	
ILO Convention No. 182 Concerning the Prohibition and Immediate Action for the Elimination of	Ratification 07.05.2001
the Worst Forms of Child Labour	A
Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children	Accession 05.01.2005
(supplementing the United Nations Convention against Trans-national Organized Crime)	
International Convention on the Rights of the Child.	Ratification 30th July 1990

Acceptance 12 Feb 2003
Ratification- 28th January 2001
Signature 8th September 2000
12th May 2008
Signature 6 th February 2007
Accession 13 Nov 1981
Signed and ratified 9th Dec. 2003
Accession 23rd June, 1992
Signature 6 th February 2007
Signature 17th December, 2003
Accession 04th February, 2004
Accession 03rd February, 2007
Signature1st May 1974
Signature 16th May 1986

International Humanitarian Law

NO.	TITLE OF TREATY	DATE OF RATIFICATION/ACCESSION
	Convention on the non-applicability of statutory	
	limitations to war crimes and crimes against	
	humanity. New York, 26 November 1968	Accession -1st May 1972
17.	Geneva Convention for the Amelioration of the	Accession -20th September 1966
	Condition of the Wounded and Sick Armed Forces in	
	the Field, Geneva, 12th August 1949	

18.	Geneva Convention for the Amelioration of the	Accession -20th September 1966
	Condition of Wounded, Sick and Shipwrecked	
	Members of Armed Forces at Sea, Geneva. 12th	
	August 1949	
19.	Geneva Convention Relative to the Treatment of	Accession- 20th September 1966
	Prisoners of War, Geneva, 12th August 1949	
20.	Geneva Convention Relative to the Protection of	Accession -20th September 1966
	Civilian Persons in time of War, Geneva. 12th	
	August 1949	
21.	Protocol Additional to the Geneva Conventions of	Accession -23rd February 1999
	12th August 1949 and Relating to the Protection of	
	Victims of International Armed Conflicts. Geneva,	
	1977	
22.	Protocol Additional to the Geneva Conventions of	Accession- 23rd February 1999
	12th August 1949 and Relating to the Protection of	
	Victims of Non-International Armed Conflicts.,	
	Geneva 1977	
23.	Geneva Convention Relative to the Treatment of	Accession -20th September 1966
	Prisoners of War. Geneva, 12th August 1949.	
24.	International Convention for the Protection of New	Accession to the Convention and Accession to the 1978 Act -13th May 1999
	Varieties of Plants. 1961. Revised Geneva, 1991.	

# Refugees and Stateless Persons

No.	Title Of Treaty	Date Of Ratification/Accession
	Convention relating to the Status of Refugees. Geneva, 28 July 1951	Accession Declaration
		16th May 1966
5.	Convention on the non-applicability of statutory limitations	Accession 1.5. 1972

	to war crimes and crimes against humanity, New York, 26	
	November 1968	
6.	Protocol relating to the Status of Refugees. New York, 31	Accession 31st November 1981
	January 1967	
7.	Convention Governing the Specific Aspects of Refugee	Ratification -23rd June 1992
	Problems in Africa. Addis Ababa, 10th September 1969.	

## African Union Treaties, Conventions, Protocols, and Charters

No.	Title Of Treaty	Date Of Ratification/Accession
	Constitutive Act of the African Union. Lome 11th July 2000.	Ratification -4th July 2001
	Protocol on the Amendment to the Constitutive Act of the African Union. Maputo, 11th July 2003	Ratification -22nd May 2007
	Protocol to the Court of Justice of the African Union. Maputo, 11th July 2003.	Signature- 17th December 2003
	Protocol Relating to the Establishment of the Peace and Security Council of the African Union. Durban, 9th October 2002.	Ratification - 9th December 2006
	OAU Convention Governing the Specific Aspects of Refugee Problems in Africa. 10thSeptember 1969	Accession-4th February 1993
	Treaty Establishing the African Economic Community, Abuja, 3rd June 1991.	Ratification -18th June 1993
	Protocol to the Treaty Establishing the African Economic Community relating to the Pan-African Parliament. Sirte, 2nd March 2001.	Ratification-19th December 2003

#### ANNEXURE 3: POLICIES THAT HAVE A DIRECT IMPACT ON THE REALIZATION OF DIFFERENT HUMAN RIGHTS

- a) The National Land Policy
- b) The Kenya National Youth Policy
- c) The National Gender and Development Policy
- d) The Kenya Education Policy
- e) The National Special Needs Education Policy
- f) The HIV/AIDS Policy
- g) The National Disability Policy
- h) Kenya National Social Development Policy
- i) The Mental Health Policy
- j) Population Policy for National Development
- k) The National Wildlife Conservation and Management Policy
- 1) National Food Security and Nutrition Policy