



REPUBLIC OF KENYA

COUNTY ASSEMBLY OF BUNGOMA

FIRST ASSEMBLY, THIRD SESSION

TRADE, ENERGY AND INDUSTRIALIZATION COMMITTEE'S REPORT

ON

TRADE SECTOR PLAN 2013-2022

OCTOBER, 2015

PREFACE

Mr. Speaker Sir,

The Committee on Trade, Energy and Industrialization is one of the Sectoral Committees of the County Assembly established Under SO 191(1).

Committee mandate

The committee draws its mandate under SO 191(5) to;

- a. Investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;
- b. Study the programme and policy objectives of departments and the effectiveness of the implementation;
- c. Study and review all county legislation referred to it;
- d. Study, access and analyze the relative success of the departments as measured by the results obtained as compared with their stated objectives;
- e. Investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- f. To vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 185 (Committee on Appointments) ; and
- g. Make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.

The Committee Membership comprises of the following;

1. Hon. Nathan Obwana - Chairman
2. Hon. Bethwell Mwambu -Vice chairman
3. Hon. Edward Elima - Member
4. Hon. Ben Kipkut - Member

5. Hon. Moses Wakala - Member
6. Hon. David Fwaro - Member
7. Hon. Joseph Magudah - Member
8. Hon. Jane Chebet - Member
9. Hon. Christopher Mulati - Member
10. Hon. Beatrice Wekesa - Member
11. Hon. Janet Wamalwa - Member
12. Hon. Caroline Wachu - Member
13. Hon. Margaret Barasa - Member
14. Hon. Charles Muramara - Member
15. Hon. John Musakali - Member
16. Hon. Violet Makhanu - Member
17. Hon. Sammy Naibei Chemwey - Member

Mr. Speaker Sir,

The Bungoma County Trade Sector Plan 2013–2022 was tabled on 29th July, 2015 and stood committed to Trade, Energy and Industrialization committee.

The Committee retreated from 2nd – 4th October 2015 at Minata Hotel in Webuye to examine and consider the Sector Plan 2013–2022.

Mr. Speaker Sir,

Section 126(2) of the Public Finance Management Act (PFMA), 2012 states that;-

The County Executive Committee Member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.

Section 104(1) of the County Governments Act 2012, states that;-

A county government shall plan for the County and no public funds shall be appropriated outside a planning framework developed by the county executive committee and approved by the County Assembly.

Section 107(1) of the County Governments Act 2012 provides for types and purposes of plans to guide, harmonize, and facilitate development within the County.

Section (109) (1) of the County Governments Act 2012 provides that County department shall develop a ten year County Sectoral plan as component parts of the County Integrated Development Plan.

(2) The County sectoral plans shall be—

- a) programme based;
- b) the basis for budgeting and performance management; and
- c) reviewed every five years by the county executive and approved by the county assembly, but updated annually.

Acknowledgment

On behalf of the Committee, I wish to sincerely thank the Members of the Committee and the secretariat for their commitment to the work of this Committee. The willingness to accommodate divergent views, come to an agreement and expedite the submission of this Report to the House, only demonstrates the zeal of the Members of the Committee to facilitate and fulfill their mandates. We also thank the Office of the Speaker and the Clerk for facilitating the Committee to undertake this assignment.

SIGNED..... DATE.....

HON. NATHAN OBWANA, MCA

Chairperson, Committee on Trade, Energy and Industrialization

EXAMINATION OF BUNGOMA COUNTY TRADE SECTOR PLAN 2013 – 2022

CHAPTER ONE: OVERVIEW OF THE SECTOR

Mr. Speaker Sir,

This Chapter comprises of page 1-3 of the Sector Plan which provides a general introduction and overview of the sector, including an analysis of planning in the county and how it links to the National Development Blue print, the Kenya Vision 2030. Further, it covers the mandate of the sector and directorates or sections that form part of the organogram.

COMMITTEE OBSERVATIONS

1. The chapter does not link the sector plan with County Government Integrated Development Plan (CIDP)
2. The chapter does not highlight Semi-Autonomous Government Agencies (SAGAs) that the sector will interact with in its operations as espoused in the Executive summary.
3. There is a copy and paste of trade factsheet statistics which do not match with the draft document as shown below.

Trade Factsheet

Information Category	Statistics
Trading centres (No.)	60
Registered Retail traders (No.)	123,780
Registered wholesale traders (No.)	12,600
Industry	
Manufacturing industries (Webuye pan paper and Nzoia sugar industry)	60,000
Total Production by industries	85,000
Sugar(Tonnes)	150,000
Processed paper (Kgs)	230,000
Total Consumption (Sugar)	90,000
Paper	145,000
Surplus/deficiency (Sugar)	
Paper	
Bakeries	15
Juan Kali Associations	86
Juan Kali Artisans	150,730
Commercial Banks	10
Micro-finance Institutions	3
Building Societies	2
Village banks	2

CHAPTER 2: SITUATION ANALYSIS.

Mr. Speaker sir,

This Chapter comprises of page 4-15 of the Sector Plan. Chapter two focuses on the Situational Analysis in the sector using the Strengths, Weaknesses, Opportunities and Threats (SWOT) and Political, Economic, Social, Technological, Environmental and Legal (PESTEL) tools.

PESTEL analysis is carried out to determine how different factors in the external environment affect and how the Trade department approaches its mandate in its operations. A brief outline of how political, economic, social, technological and legal factors that exist in the external environment bear an impact on the sector issues in general and the manner in which the Trade department approaches the different issues in particular.

COMMITTEE OBSERVATION

1. The swot analysis is inconsistency and has a gap since the information does not capture on how road network and establishment of telecommunication infrastructure will facilitate business transactions, flow of goods and services.

CHAPTER 3: CHALLENGES AND EMERGING ISSUES IN THE SECTOR.

Mr. Speaker sir,

This Chapter comprises of page 16-22 of the Sector Plan which highlights the challenges and emerging issues in the sector and proposes strategies both short and long term required for sustainability.

COMMITTEE OBSERVATION(S)

1. The sector report lacks coherence. The Meaning is lost in the interpretation and arrangement of the components in the chapter hence no nexus.
2. Cross- cutting issues such as
 - i. Climate change, environmental degradation

- ii. Youth /women concerns, Orphans and vulnerable groups and persons with disability into development planning are not addressed in the chapter.

CHAPTER 4: PROGRAMMES AND PROJECTS FOR 2013-2017.

Mr. Speaker sir,

This Chapter comprises of page 23-35 of the Sector Plan. It examines projects and programmes for the next five years.

The chapter details the programmes and projects to be implemented under the sector during the plan period.

COMMITTEE OBSERVATION

1. There are no flagship projects as espoused in the CIDP in the Executive Summary.
2. The implementation status of the projects/programmes does not show when it was started, when it will be completed or whether it was carried to the next financial years as well as the actual status.
3. There are projects whose status are qualified as ongoing whereas such estimates have not been appropriated for example those for FY 2016/2017 and 2017/2018
4. The sector plan is expected to run for period of 10years (2013 – 2022); the projects highlighted in this chapter are only for the 5 years between 2013- 2018.

CHAPTER 5: POLICY AND LEGAL FRAMEWORK.

Mr. Speaker sir,

This Chapter comprises of page 36-39 of the sector plan. It summarizes the policy and legal framework under which the sector operate, including measures to be put in place to establish and strengthen various policy, oversight, regulatory, implementation and reporting institutions that guide the sector operations to ensure that the sector services and decisions are made within the required frameworks thus helping to reduce individual discretion.

COMMITTEE OBSERVATION

1. The draft does not indicate any policy, regulations and bills to be passed in order to give an enabling environment for implementing institutions to carry their mandate as per the laws.

CHAPTER 6: IMPLEMENTING FRAMEWORK OF THE SECTOR PLAN.

Mr. Speaker sir,

This chapter comprises of page 40-44 which provides details of implementation, monitoring and evaluation and reporting framework to be used during the plan period whereby monitoring and evaluation will be generated on inputs, processes, outputs, outcomes and impacts of sector programmes, projects and activities.

COMMITTEE OBSERVATIONS

1. The implementation matrix of the sub-sector plan does not give specific activities to be undertaken.
2. There is no indication of the monitoring and evaluation reports that will be provided for oversight and public scrutiny.

GENERAL OBSERVATION

1. There are conspicuous grammatical and typographical errors hence affecting the flow of the components in the draft.
2. In the executive summary there is no acknowledgement by the Executive that this sector plan was supposed to be submitted to the Assembly in FY 2013/2014 for consideration and approval.
3. The draft concentrates more on the national policies rather than county government policies as an implementing agency.
4. The draft does not outline how and when the identified programmes/projects and activities are to be achieved hence not a reflection of what the executive summary defines as a sector plan

RECOMMENDATIONS

1. The draft does not meet the requirements of an ideal sector plan. Therefore the Committee calls for the submission of a comprehensive draft sector plan.
2. The committee also looked at the other sector plans of energy, industrialization and weights and measures and found out that all of them be re-done following the requirements of an ideal sector plan and be submitted for committee consideration and subsequent approval by the Assembly.

We members of trade, energy and industrialization committee append our signatures adopting this report.

1. Hon. Nathan Obwana Chairperson
2. Hon. Betwell Mwambu Vice chairperson
3. Hon. Edward Elima Member.....
4. Hon. Jane Chebet Member
5. Hon. John Musakali Member.....
6. Hon. Ben Kipkut Member.....
7. Hon. Moses Wakala Member.....
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14. Hon. Caroline Wachu Member.....
15. Hon. Margaret Barasa Member.....
16. Hon. Charles Muramara Member.....
17. Hon. Sammy Naibei Chemwey Member.....

ANNEXTURES;

1. Trade Sector Plan 2013-2022 draft.
2. Energy Sector Plan 2013-2022 draft
3. Industrialization Sector Plan 2013-2022 draft
4. Weights and measures Sector Plan 2013-2022 draft